

DRAFT

FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

Division of Water Resource Management, Bureau of Watershed Management

NORTHEAST DISTRICT • LOWER ST. JOHNS BASIN

TMDL Report

Fecal Coliform TMDL for
Miramar Creek
(WBID 2304)

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July 2005

DRAFT

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Web sites

Florida Department of Environmental Protection, Bureau of Watershed Management

TMDL Program

<http://www.dep.state.fl.us/water/tmdl/index.htm>

Identification of Impaired Surface Waters Rule

<http://www.dep.state.fl.us/water/tmdl/docs/AmendedIWR.pdf>

STORET Program

<http://www.dep.state.fl.us/water/storet/index.htm>

2000 305(b) Report

<http://www.dep.state.fl.us/water/305b/index.htm>

Criteria for Surface Water Quality Classifications

[http://www/dep.state.fl.us/legal/legaldocuments/rules/ruleslistnum.htm](http://www.dep.state.fl.us/legal/legaldocuments/rules/ruleslistnum.htm)

Basin Status Report for the Lower St. Johns River Basin

http://www.dep.state.fl.us/water/tmdl/stat_rep.htm

Water Quality Assessment Report for the Lower St. Johns River Basin

http://www.dep.state.fl.us/water/tmdl/stat_rep.htm

Allocation Technical Advisory Committee (ATAC) Report

<http://www.dep.state.fl.us/water/tmdl/docs/Allocation.pdf>

U.S. Environmental Protection Agency, National STORET Program

<http://www.epa.gov/storet/>

Chapter 1: INTRODUCTION

1.1 Purpose of Report

This report presents the Total Maximum Daily Load (TMDL) for fecal coliforms for the Miramar Creek in the North Mainstem Planning Unit. The creek was verified as impaired for fecal coliforms, and was included on the Verified List of impaired waters for the Lower St. Johns River Basin that was adopted by Secretarial Order in May 2004. The TMDL establishes the allowable loadings to Miramar Creek that would restore the waterbody so that it meets its applicable water quality criteria for coliforms.

1.2 Identification of Waterbody

Miramar Creek is located in south-central Duval County, on the east side of the St. Johns River (Figure 1.1). The creek is approximately 1.75 miles long and has an approximate 0.82 square-mile (mi²) drainage area that drains directly into the St. Johns River (**Figure 1.2**). The Miramar Creek basin is located on the southern end of the City of Jacksonville, in an area known as Miramar Terrace and, as a result, is highly urban. Additional information about the creek's hydrology and geology are available in the Basin Status Report for the Lower St. Johns River Basin (Florida Department of Environmental Protection [FDEP], 2004).

For assessment purposes, the Department has divided the St. Johns River Basin into water assessment polygons with a unique **waterbody identification** (WBID) number for each watershed or stream reach. Miramar Creek lies within one WBID, 2304, as shown in **Figure 1.2**, which this TMDL addresses.

Miramar Creek is part of the North Mainstem Planning Unit (PU) of the Lower St. Johns River Basin. Planning units are groups of WBIDs within a larger basin unit. The North Mainstem planning unit consists of 49 WBIDs. **Figure 1.3** shows the location of these WBIDs, Miramar Creek's location within the planning unit, and a list of other WBIDs in the PU.

Figure 1.1. Location of Miramar Creek and Major Geopolitical Features in the St. Johns River Basin

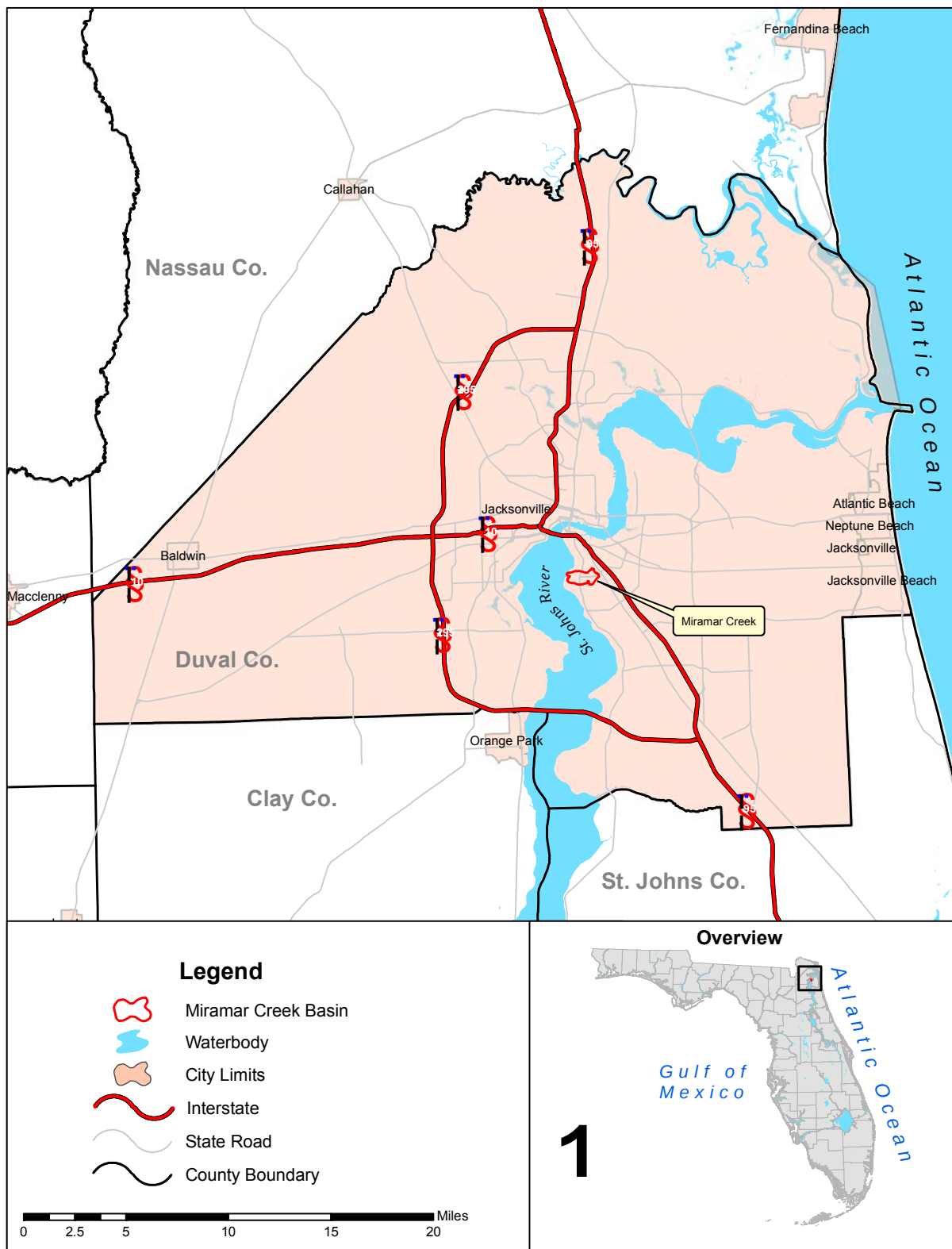


Figure 1.2. Miramar Creek WBID

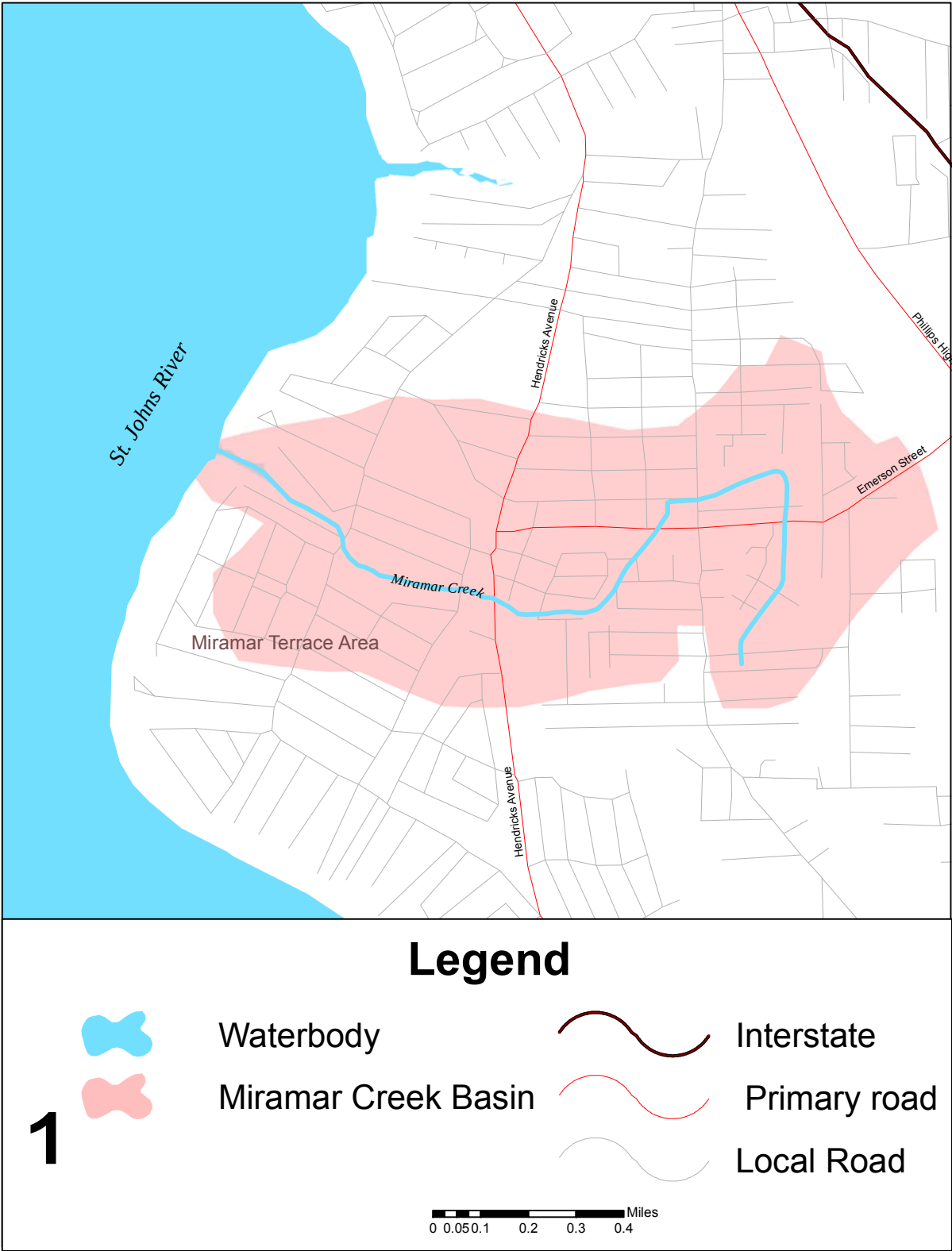
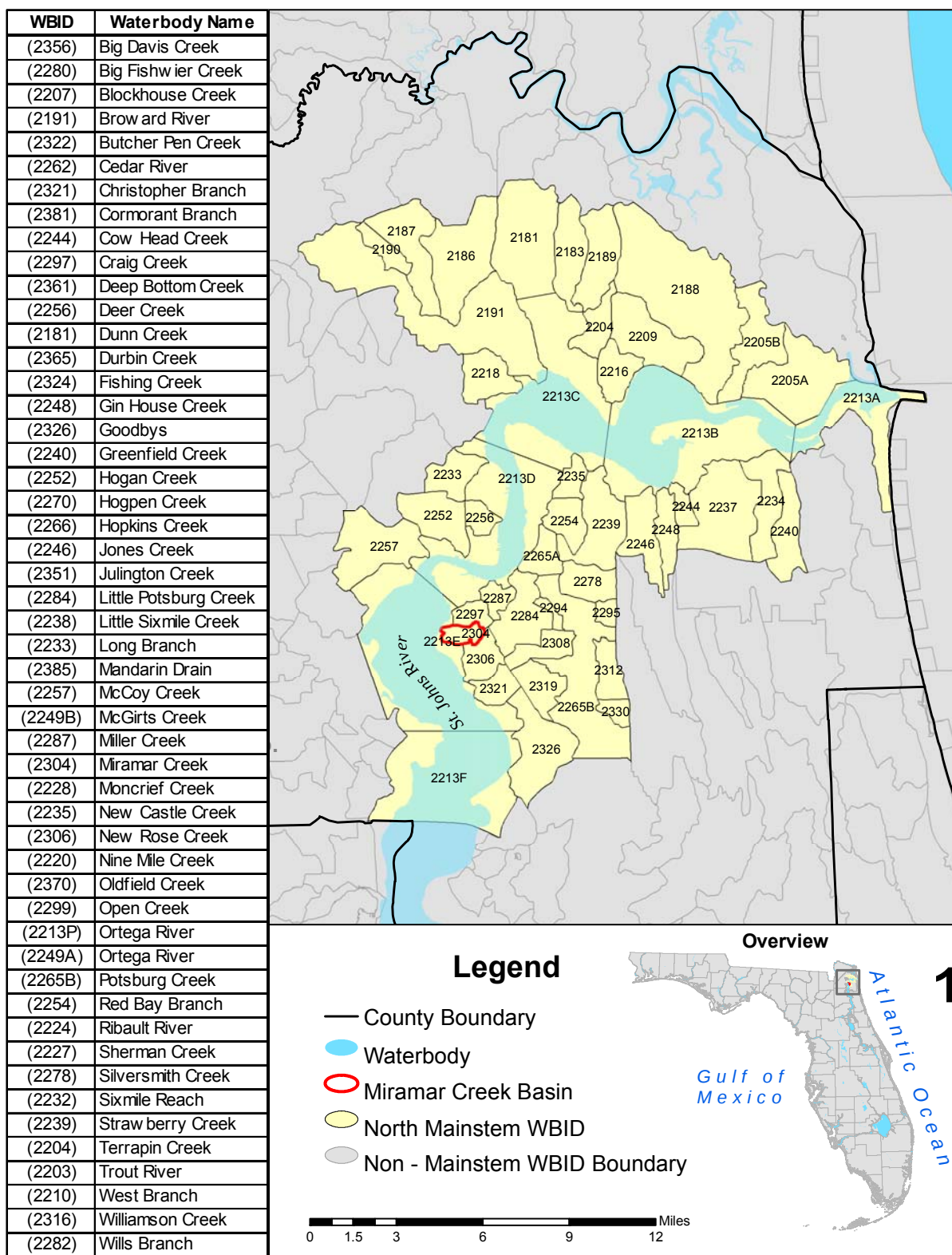


Figure 1.3. WBIDs in the North Mainstem Planning Unit



1.3 Background

This report was developed as part of the Florida Department of Environmental Protection's (Department) watershed management approach for restoring and protecting state waters and addressing TMDL Program requirements. The watershed approach, which is implemented using a cyclical management process that rotates through the state's fifty-two river basins over a five-year cycle, provides a framework for implementing the TMDL Program–related requirements of the 1972 federal Clean Water Act and the 1999 Florida Watershed Restoration Act (FWRA, Chapter 99-223, Laws of Florida).

A TMDL represents the maximum amount of a given pollutant that a waterbody can assimilate and still meet water quality standards, including its applicable water quality criteria and its designated uses. TMDLs are developed for waterbodies that are verified as not meeting their water quality standards. TMDLs provide important water quality restoration goals that will guide restoration activities.

This TMDL Report will be followed by the development and implementation of a Basin Management Action Plan, or BMAP, to reduce the amount of fecal coliforms that caused the verified impairment of Miramar Creek. These activities will depend heavily on the active participation of the St. Johns River Water Management District, the City of Jacksonville, Jacksonville Electric Authority (JEA), local businesses, and other stakeholders. The Department will work with these organizations and individuals to undertake or continue reductions in the discharge of pollutants and achieve the established TMDLs for impaired waterbodies.

Chapter 2: DESCRIPTION OF WATER QUALITY PROBLEM

2.1 Statutory Requirements and Rulemaking History

Section 303(d) of the federal Clean Water Act requires states to submit to the EPA a list of surface waters that do not meet applicable water quality standards (impaired waters) and establish a TMDL for each pollutant source in each of these impaired waters on a schedule. The Department has developed such lists, commonly referred to as 303(d) lists, since 1992. The list of impaired waters in each basin, referred to as the Verified List, is also required by the FWRA (Subsection 403.067[4]) Florida Statutes [F.S.], and the state's 303(d) list is amended annually to include basin updates.

Florida's 1998 303(d) list included 55 waterbodies and 277 parameters in the Lower St. Johns River Basin. However, the Florida Watershed Restoration Act (FWRA - Section 403.067, F.S.) stated that all previous Florida 303(d) lists were for planning purposes only and directed the Department to develop, and adopt by rule, a new science-based methodology to identify impaired waters. After a long rulemaking process, the Environmental Regulation Commission adopted the new methodology as Chapter 62-303, Florida Administrative Code (F.A.C.) (Identification of Impaired Surface Waters Rule, or IWR), in April 2001.

While Miramar Creek was *not* listed on the 1998 303(d) list, the water met the requirements for impairment under the IWR, and was included on the verified list for the Lower St. Johns River. When the list was adopted, the TMDL for Miramar Creek was assigned a medium priority with a due date of 2008. However, the Department subsequently decided to complete the TMDL ahead of schedule because there were many other coliform TMDLs that were due in 2005 for neighboring basins, and it was more efficient to develop the TMDLs during the same cycle.

2.2 Information on Verified Impairment

The Department used the IWR to assess water quality impairments in Miramar Creek and verified the creek was impaired for fecal coliforms. **Tables 2.1** through **2.4** provide summary results for fecal coliform for the verification period, which for Group 2 waters is January 1, 1996 – June 30, 2003, respectively.

There is a 95.7 percent overall exceedance rate for fecal coliforms in Miramar Creek. Exceedances occur in all seasons which, except for spring (April – June), have a 100 percent exceedance rate, as shown in **Table 2.2**. The spring season has an 80 percent exceedance rate. The highest counts occurred during April, July, August, and October (all 16,000 counts/100 mL). All months have a 100 percent exceedance rate, with exception of April, which has a 75 percent exceedance rate. There are no data for June, September, and December (**Table 2.1**). For years where data exist (1996 and 1998 – 2002) the only year which does not have a 100 percent exceedance rate is 2002, which has a 90 percent exceedance rate (**Table 2.3**).

There is only one sampling station in the Miramar Creek watershed, so it is not possible to determine trends with respect to stations. Sampling stations are discussed further in **Section 5.1**.

Table 2.1. Summary of Fecal Coliform Data by Month for Verified Period (January 1, 1996 – June 30, 2003)

Month	N	Minimum	Maximum	Median	Mean	No. of Exceedances	% Exceedance	Mean Precipitation
January	4	2,600	11,000	4,900	5,850	4	100%	2.39
February	1	488	488	488	488	1	100%	3.14
March	6	556	2,500	1,565	1,564	6	100%	3.95
April	4	384	16,000	1,450	4,821	3	75%	2.80
May	1	8,000	8,000	8,000	8,000	1	100%	1.61
June	0	---	---	---	---	---	---	7.40
July	2	4,000	16,000	8,000	10,000	2	100%	6.72
August	2	14,000	16,000	15,000	15,000	2	100%	6.72
September	0	---	---	---	---	---	---	9.94
October	5	1,700	16,000	7,000	7,740	5	100%	3.39
November	1	2,000	2,000	2,000	2,000	1	100%	1.81
December	0	---	---	---	---	---	---	3.12

Coliform counts are #/100 mL

Exceedances represent values above 400 counts/100 mL

Mean precipitation is for Jacksonville International Airport (JIA) in inches

Table 2.2. Summary of Fecal Coliform Data by Season for Verified Period (January 1, 1996 – June 30, 2003)

Season	N	Minimum	Maximum	Median	Mean	No. of Exceedances	% Exceedance	Mean Precipitation
Winter	11	488	11,000	2,400	3,025	11	100%	3.16
Spring	5	384	16,000	2,400	5,457	4	80%	3.82
Summer	4	2,400	16,000	15,000	12,500	4	100%	7.79
Fall	6	1,700	16,000	6,000	6,783	6	100%	2.77

Coliform counts are #/100 mL

Exceedances represent values above 400 counts/100 mL

Mean precipitation is for Jacksonville International Airport (JIA) in inches

Table 2.3. Summary of Fecal Coliform Data by Year for Verified Period (January 1, 1996 – June 30, 2003)

Year	N	Minimum	Maximum	Median	Mean	No. of Exceedances	% Exceedance	Mean Precipitation
1996	1	5,000	5,000	5,000	5,000	1	100%	60.63
1998	3	8,000	16,000	9,000	11,000	3	100%	56.72
1999	4	2,600	16,000	15,000	12,150	4	100%	42.44
2000	4	2,000	16,000	6,700	7,850	4	100%	39.77
2001	4	500	4,000	2,350	2,300	4	100%	49.14
2002	10	384	7,000	1,565	2,406	9	90%	54.72

Coliform counts are #/100 mL

Exceedances represent values above 400 counts/100 mL

Mean precipitation is for Jacksonville International Airport (JIA) in inches

Chapter 3. DESCRIPTION OF APPLICABLE WATER QUALITY STANDARDS AND TARGETS

3.1 Classification of the Waterbody and Criteria Applicable to the TMDL

Florida's surface waters are protected for five designated use classifications, as follows:

Class I	Potable water supplies
Class II	Shellfish propagation or harvesting
Class III	Recreation, propagation, and maintenance of a healthy, well-balanced population of fish and wildlife
Class IV	Agricultural water supplies
Class V	Navigation, utility, and industrial use (there are no state waters currently in this class)

Miramar Creek is a Class III Fresh waterbody, with a designated use of recreation, propagation, and maintenance of a healthy, well-balanced population of fish and wildlife. The Class III water quality criteria applicable to the impairment addressed by this TMDL are fecal coliforms.

3.2 Applicable Water Quality Standards and Numeric Water Quality Target

3.2.1 Fecal Coliform Criterion

Numeric criteria for bacterial quality are expressed in terms of fecal coliform bacteria concentrations. The water quality criteria for protection of Class III waters, as established by Chapter 62-302, F.A.C., states the following:

Fecal Coliform Bacteria:

The most probable number (MPN) or membrane filter (MF) counts per 100 ml of fecal coliform bacteria shall not exceed a monthly average of 200, nor exceed 400 in 10 percent of the samples, nor exceed 800 on any one day.

The criteria state that monthly averages shall be expressed as geometric means based on a minimum of ten samples taken over a thirty-day period. However, there were insufficient data (less than 10 samples in a given month) available to evaluate the geometric mean criterion for fecal coliform bacteria. Therefore, the criterion selected for the TMDLs was not to exceed 400 counts per 100 ml.

Chapter 4: ASSESSMENT OF SOURCES

4.1 Types of Sources

An important part of the TMDL analysis is the identification of pollutant source categories, source subcategories, or individual sources of coliforms in the watershed and the amount of pollutant loading contributed by each of these sources. Sources are broadly classified as either “point sources” or “nonpoint sources.” Historically, the term point sources has meant discharges to surface waters that typically have a continuous flow via a discernable, confined, and discrete conveyance, such as a pipe. Domestic and industrial wastewater treatment facilities (WWTFs) are examples of traditional point sources. In contrast, the term “nonpoint sources” was used to describe intermittent, rainfall driven, diffuse sources of pollution associated with everyday human activities, including runoff from urban land uses, agriculture, silviculture, and mining; discharges from failing septic systems; and atmospheric deposition.

However, the 1987 amendments to the Clean Water Act redefined certain nonpoint sources of pollution as point sources subject to regulation under the EPA’s National Pollutant Discharge Elimination Program (NPDES). These nonpoint sources included certain urban stormwater discharges, including those from local government master drainage systems, construction sites over five acres, and a wide variety of industries (see **Appendix A** for background information on the federal and state stormwater programs).

To be consistent with Clean Water Act definitions, the term “point source” will be used to describe traditional point sources (such as domestic and industrial wastewater discharges) **AND** stormwater systems requiring an NPDES stormwater permit when allocating pollutant load reductions required by a TMDL (see Section 6.1). However, the methodologies used to estimate nonpoint source loads do not distinguish between NPDES stormwater discharges and non-NPDES stormwater discharges, and as such, this source assessment section does not make any distinction between the two types of stormwater.

4.2 Potential Sources of Coliforms in Miramar Creek Watershed

4.2.1 Point Sources

There are no permitted domestic wastewater treatment facilities or industrial wastewater facilities that discharge into the Miramar Creek or its tributaries.

Municipal Separate Storm Sewer System Permittees

The entire City of Jacksonville is covered by a Phase I NPDES municipal separate storm sewer system (MS4) permit (permit FLS000012) issued to the Florida Department of Transportation (FDOT) District 2. Responsibility for the permit is shared among FDOT, and the Cities of Jacksonville, Neptune Beach, and Atlantic Beach.

4.2.2 Land Uses and Nonpoint Sources

Additional coliform loadings to Miramar Creek are generated from nonpoint sources in the basin. Potential nonpoint sources of coliforms include loadings from surface runoff, wildlife, pets, leaking or overflowing sewage lines, and leaking septic tanks.

Land Uses

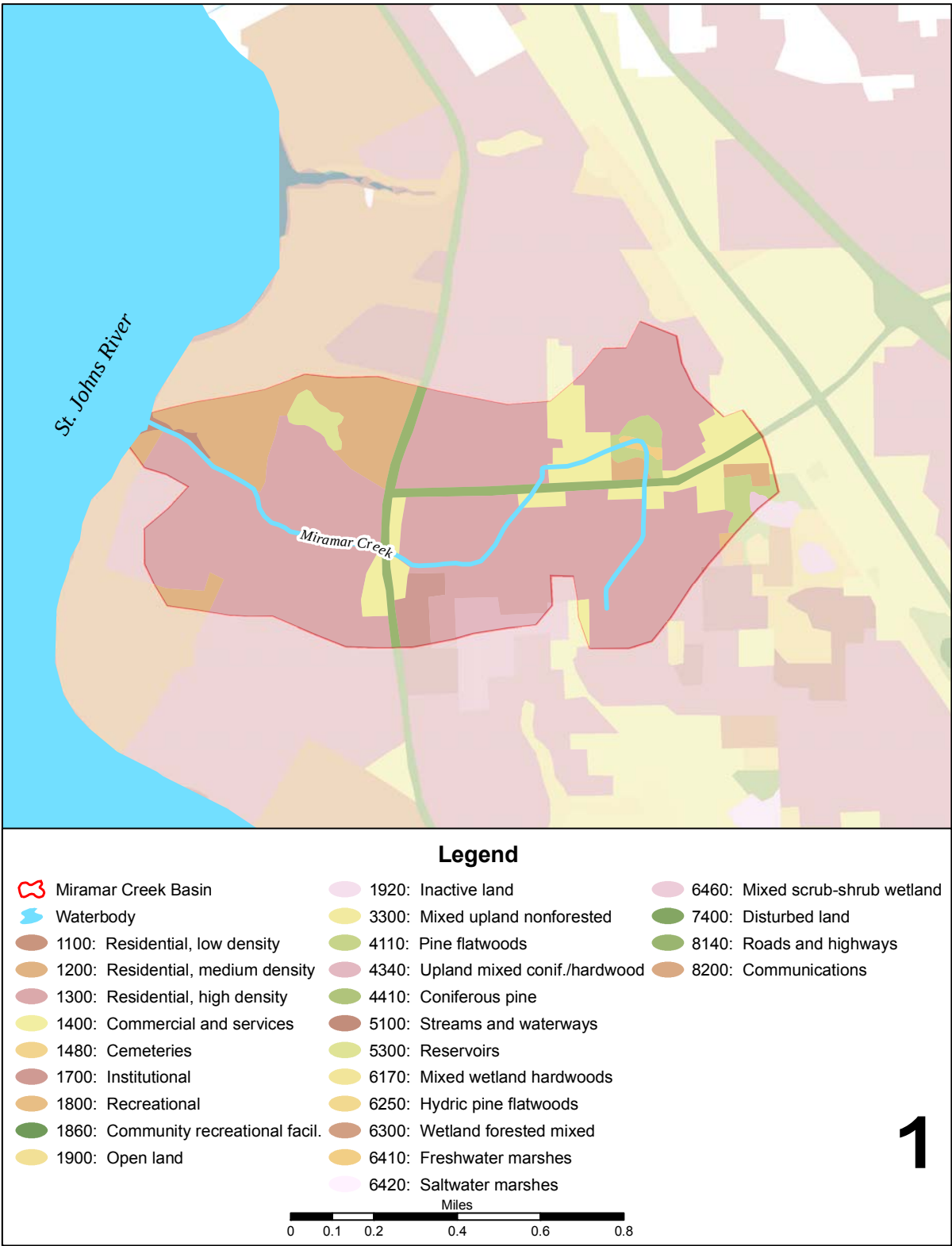
The spatial distribution and acreage of different land use categories were identified using the 2000 land use coverage contained in the Department's Geographic Information System (GIS) library, initially provided by the SJRWMD. Land use categories and acreages in the watershed were aggregated using the Level 3 codes tabulated in **Table 4.1**. **Figure 4.1** shows the principal land uses in the watershed.

The Miramar Creek watershed is a small and highly urbanized area. As **Table 4.1** shows, the majority of the land is high density residential (66.5 percent), followed by medium density residential (12.66 percent), and commercial and services (9.22 percent). Natural land use types (pine flatwoods, upland mixed coniferous/hardwoods, streams, marshes, mixed scrub-shrub wetlands) comprise 24.6 acres – a mere 4.7 percent.

Table 4.1. Classification of Land Use Categories in the Miramar Creek Watershed

Level 3 Land Use Code	Attribute	Acres	Percent of Total
1200	Residential, medium density - 2-5 dwelling units/acre	66.16	12.66%
1300	Residential, high density - 6 or more dwelling units/acre	347.59	66.50%
1400	Commercial and services	48.20	9.22%
1700	Institutional	9.16	1.75%
1800	Recreational	0.44	0.08%
4110	Pine flatwoods	11.95	2.29%
4340	Upland mixed coniferous/hardwood	7.53	1.44%
5100	Streams and waterways	2.77	0.53%
5300	Reservoirs - pits, retention ponds, dams	6.10	1.17%
6410	Freshwater marshes	1.59	0.30%
6460	Mixed scrub-shrub wetland	0.80	0.15%
8140	Roads and highways (divided 4-lanes with medians)	20.41	3.90%
TOTAL:		522.70	100.00%

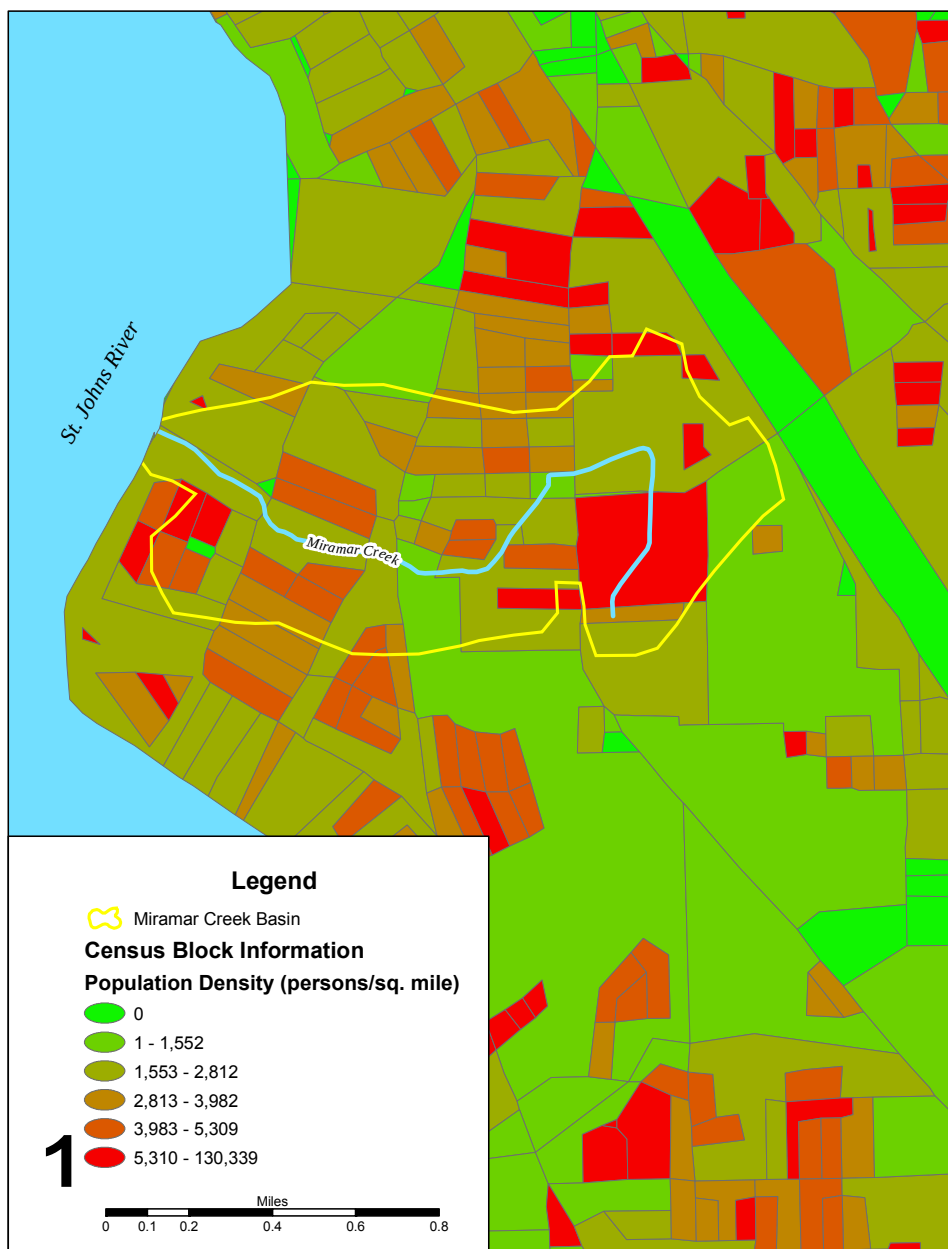
Figure 4.1. Principal Land Uses in the Miramar Creek Watershed



Population

According to the U.S Census Bureau, census block population densities in the Miramar Creek watershed in the year 2000 ranged from 0 – 11,521 persons per square mile, with an average of 5,166 persons per square mile in the watershed (**Figure 4.2**). The Census Bureau reports that for all of Duval County, the total population for 2000 was approximately 780,000, with 329,778 housing units and an average occupancy rate of 92.1 percent (303,747 units). For all of Duval County, the Bureau reported a housing density of 426 houses per square mile. This places Duval County seventh in housing densities and population in Florida (U.S. Census Bureau Web site, 2005).

Figure 4.2. Population Density in the Miramar Creek Watershed



Septic Tanks

Using data supplied by the Department of Revenue and Department of Health (DoH), it is estimated that approximately 57 percent of residences within Duval County are connected to a wastewater treatment plant, with the rest utilizing septic tanks (Department of Revenue cadastral data, 2003, and DoH Website). The DoH reports that as of fiscal year 2003-2004, there were 88,834 permitted septic tanks in Duval County (DoH Website). From fiscal years 1994–2004, 4,954 permits for repairs were issued, or an average of approximately 450 repairs annually (DoH Website) countywide.

As noted previously, there are an estimated 5,166 persons/mi² in the WBID, or 4,236 persons in the watershed area. The average household in the Miramar Creek watershed has 2.24 persons (see **Table 4.2**). According to the DoH, there is an annual average of 450 repairs (fiscal years 1994 – 2004) in Duval County. Based on this, there is an annual average of less than one failure in the Miramar Creek watershed annually.

To focus on the Miramar Creek watershed, the Department obtained septic tank repair permit data from JEA for their service area, which includes the Miramar Creek watershed. The data include septic tank repair permit records issued from March 1990 – April 2004, areas serviced by a wastewater treatment facility (WWTF), and areas where high numbers of failing septic tanks are present. This information is presented in **Figure 4.4** in map form. The data show there were 98 permits for repairs issued during this time in the watershed, or an average of 6.5 repairs per year. This estimate is considerably higher than that based on the DoH countywide data.

Approximately 30 percent (0.25 mi²) of the watershed is in a septic tank phase-out area, or an area that has the highest priority to be sewered to eliminate septic tanks due to high failure rates. Of the 98 repair permits issued during this time, 30 were issued for tanks in one of the septic tank phase-out areas.

Based on this data provided by JEA, which is more watershed specific than that of the countywide DoH data, there was an average of one permit issued annually in the watershed for septic tank repairs. If this estimate is rounded up to nine (to allow for those septic tanks where failures may not be known or have not been repaired), and using 70 gallons/day/person (U.S. Environmental Protection Agency [USEPA], 2001), a loading of 5.81×10^{10} colonies/day is derived. This estimation is shown in **Table 4.3**.

Table 4.2. Estimation of Average Household Size in the Miramar Creek Watershed

Household Size	No. of Households	Percentage of Total	Number of People
1-person household	486	27.96%	486
2-person household	585	33.62%	1,169
3-person household	291	16.74%	873
4-person household	246	14.14%	984
5-person household	84	4.81%	418
6-person household	28	1.60%	167
7-or-more-person household	20	1.13%	138
TOTAL:	1,739	100.00%	4,236
AVERAGE HOUSEHOLD SIZE:			2.24

Data from U.S. Census Bureau web site, 2005, based on Duval County tracts which are present in the Miramar Creek watershed

Table 4.3. Estimation of Annual Fecal Coliform Loading from Failed Septic Tanks in the Miramar Creek Watershed

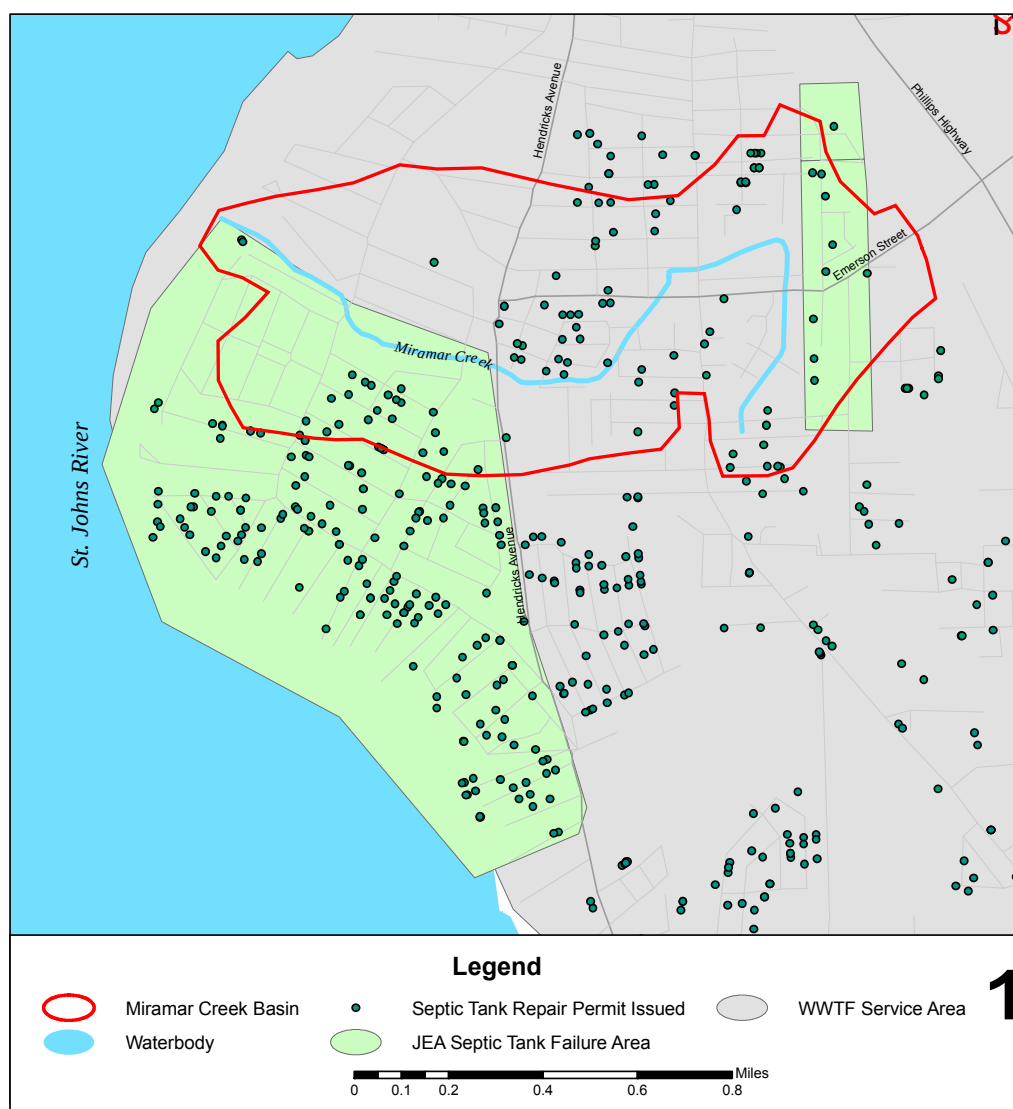
Estimated Population Density and Area	WBID Area (mi ²)	Estimated Population in Watershed	Estimated Number of Tank Failures ¹	Estimated Load From Failed Tank ²	Gallons/Person/Day ²	Estimated Number Persons Per Household ³	Estimated Load From Failing Tanks
5,166 persons/mi ² in WBID 2304	0.82	4,236	9	1.00 x 10 ⁴ /mL	70	2.44	5.81 x 10 ¹⁰

¹ Based on septic tank repair permits issued in the watershed from March 1990 – April 2004 (Fl. DoH and JEA information) – see text

² From EPA document "Protocol for Developing Pathogen TMDLs."

³ From U.S Census Bureau, see Table 4.3 for more information on this estimate.

Figure 4.3. Septic Tank Repair Permits Issued March 1990 – April 2004 for Miramar Creek Area



Agricultural Sources

According to level 3 land use there are no agricultural areas in the Miramar Creek watershed. As noted in **Section 4.2.2** the majority of the land use (88.4 percent) consists of residential and commercial and services.

Pets

While it is doubtful that agriculture has any influence on the basin because the area is highly urbanized with a large number of people per square mile, it is very possible that pets, especially dogs, are having an impact on the waterbody. The Department has been unable to obtain numbers of dogs in the area; however, estimates can be made using literature based values of dog ownership rates (**Table 4.4**). For example, using household-to-dog ratio estimates from the American Veterinary Medical Association (AVMA), and assuming that coliforms from 10 percent of dogs reach the waterbody and are viable upon reaching it, the approximate loading would be 2.85×10^{11} organisms/day. This is an estimate, as the actual loading from dogs is not known.

Table 4.4. Estimated Loading From Dogs in the Miramar Creek Watershed

Pet	Estimated No. of Households in 2304	Estimated Household:Pet Ratio ¹	Estimated Total Dog Population in Watershed	Estimated Loading of Total	Estimated No. of Pets with Impact to Creek	Estimated Counts/Pet/Day ²	Estimated Counts/Day
Dogs	1,739	0.361	628	10%	63	5×10^9	3.15×10^{12}

¹From the American Veterinary Medical Association website, which states the original source to be the "U.S Pet Ownership and Demographics Sourcebook," 2002.

²From EPA document, "Protocol for Developing Pathogen TMDLs," 2001.

Leaking or Overflowing Wastewater Collection Systems

As noted previously, it has been estimated that 57 percent of households in Duval County are connected to wastewater facilities. Assuming 1,739 homes in the watershed, with 2.24 people per home, and a 70 gallon per person per day discharge, and also assuming that the countywide average of 57 percent are connected to a WWTF applies in Miramar Creek, a daily flow of approximately 5.87×10^4 L (0.155 MGD) is transported through the collection system. The EPA Protocol for Developing Pathogen TMDLs (EPA, 2001) suggests that a 5% leakage rate from collection systems is realistic. Based on this and EPA values for fecal and total coliforms in raw sewage, the potential loadings of fecal and total coliforms from leaking sewer lines are 1.46×10^{11} organisms/day (**Table 4.5**).

Table 4.5. Estimated Loading from the Wastewater Collection Systems

Coliforms	Estimated Homes on Central Sewer	Estimated Daily Flow (L)	Daily Leakage (L)	Raw Sewage Counts/100ml	Estimated Counts/Day
Fecals	901	5.87×10^4	2.93×10^3	5×10^6	1.46×10^{11}

4.3 Source Summary

Table 4.6 summarizes the various estimates from various sources. It is important to note that this is not a complete list (wildlife, for example, is missing) and represents estimates of potential loadings. Proximity to the waterbody, rainfall frequency and magnitude, and temperature are just a few of the

factors that could influence and determine the actual loadings from these sources that reach Miramar Creek.

Table 4.6. Summary of Estimated Potential Coliform Loading From Various Sources in Miramar Creek Watershed

Source	Fecal Coliforms
Septic Tanks	5.81×10^{10}
Pets	3.15×10^{12}
Collection Systems	1.46×10^{11}

Chapter 5: DETERMINATION OF ASSIMILATIVE CAPACITY

5.1 Determination of Loading Capacity

The methodology used for this TMDL was the “percent reduction” methodology. The Department generally prefers to use the load duration curve or “Kansas” method for coliform TMDLs, but this method could not be used because there are no stream gauging stations on Miramar Creek. To determine the TMDL, the percent reduction that would be required for each of the exceedances to meet applicable criteria was determined, and the median value of all of these reductions for both fecal and total coliforms determined the overall required reduction, and therefore the TMDL.

5.1.1 Data Used in the Determination of the TMDL

There is one sampling station in Miramar Creek that has historical coliform observations (**Figure 5.1**). The primary data collector of historical data is the City of Jacksonville, which maintained a routine sampling site at San Jose Boulevard (STORET ID: SS4). The site was sampled quarterly for the most part from 1991 – 2001. In 2002, the site was sampled with greater frequency. **Table 5.1** shows a station data summary, and **Table 5.2** provides a brief statistical overview of the observed data at the site. **Figure 5.2** is a chart showing the observed historical data over time, and **Appendix B** contains the historical observations from this site.

Figure 5.1. Miramar Creek at San Jose Boulevard

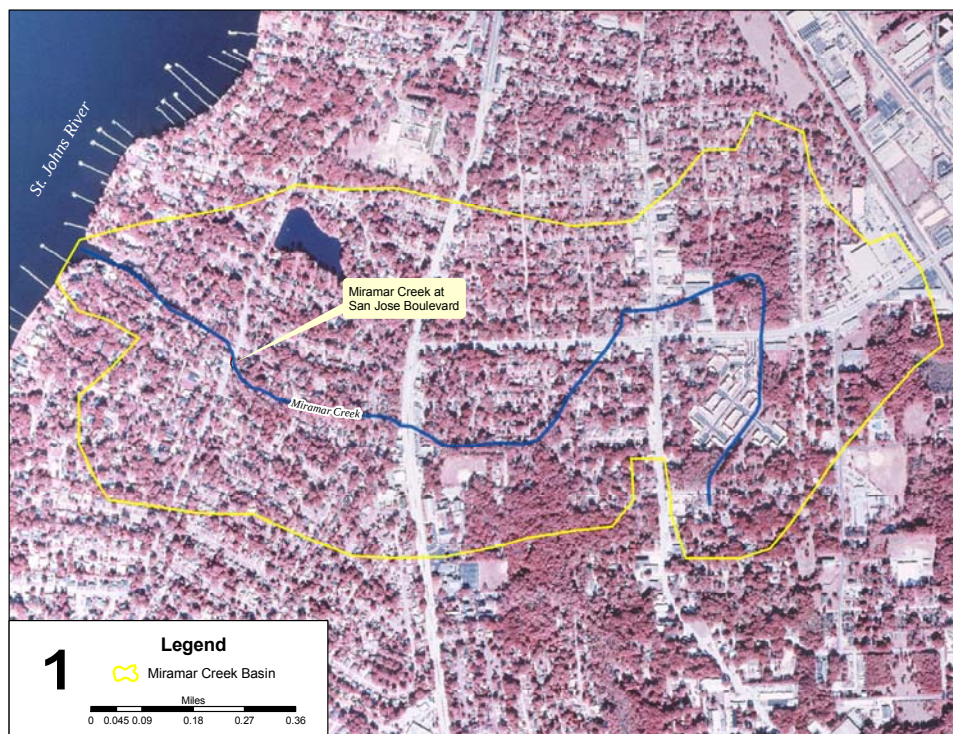


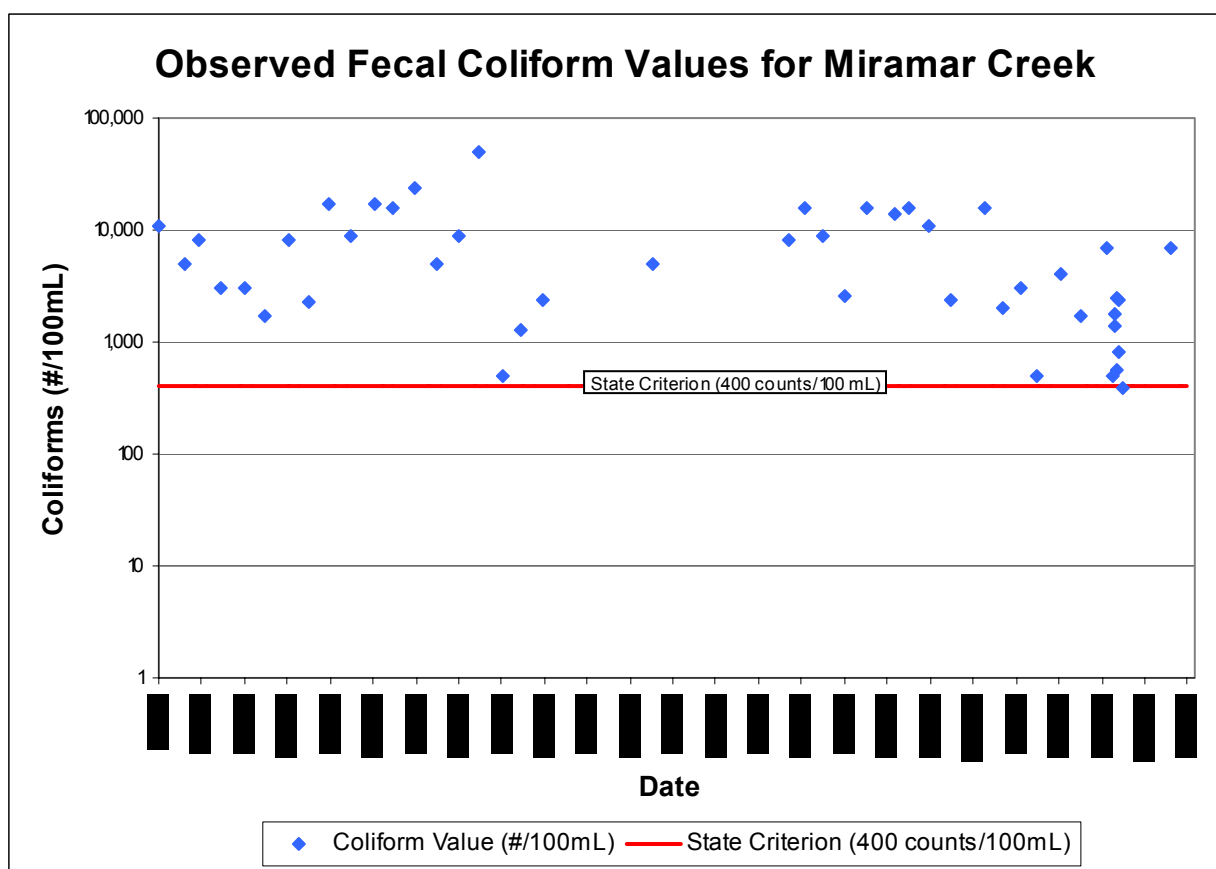
Table 5.1. Sampling Station Summary for the Miramar Creek Watershed

Station	STORET ID	Station Owner	Years with Data	N
MIRAMAR CREEK AT SAN JOSE BOULEVARD	21FLJXWQSS4	City of Jacksonville (COJ)	1991 - 1996; 1998 - 2002	45

Table 5.2. Statistical Table of Observed Historical Data for Miramar Creek

Station	N	Minimum	Maximum	Median	Mean	Exceedances	% Exceedances
MIRAMAR CREEK AT SAN JOSE BLVD.	45	384	50,000	5,000	7,655	44	98%

Figure 5.2. Historical Observations of Fecal Coliform for Miramar Creek



5.1.2 TMDL Development Process

Due to the lack of flow data, a simple calculation was performed to determine the needed reduction. Exceedances of the state criterion were compared to the criterion of 400 counts/100mL. For each individual exceedance, an individual required reduction was calculated using the following:

$$\frac{[(\text{observed value}) - (\text{state criterion})] \times 100}{(\text{observed value})}$$

After the individual results were calculated, the median of the individual values was calculated, which is 92 percent. This means that in order to meet the state criterion of 400 counts/100mL, a 92.0

percent reduction in current loading is necessary, and is therefore the TMDL for Miramar Creek. **Table 5.3** shows the exceedances used in the calculation of the TMDL as well as the individual reduction calculations for Miramar Creek.

Table 5.3. Calculation of Reductions for the Fecal Coliform TMDL for Miramar Creek

Sample Date	Sample Location	Observed Value	Required Reduction
1/9/1991	MIRAMAR CREEK AT SAN JOSE BOULEVARD	11,000	96.36%
5/1/1991	MIRAMAR CREEK AT SAN JOSE BOULEVARD	5,000	92.00%
7/1/1991	MIRAMAR CREEK AT SAN JOSE BOULEVARD	8,000	95.00%
10/1/1991	MIRAMAR CREEK AT SAN JOSE BOULEVARD	3,000	86.67%
1/13/1992	MIRAMAR CREEK AT SAN JOSE BOULEVARD	3,000	86.67%
4/1/1992	MIRAMAR CREEK AT SAN JOSE BOULEVARD	1,700	76.47%
7/13/1992	MIRAMAR CREEK AT SAN JOSE BOULEVARD	8,000	95.00%
10/5/1992	MIRAMAR CREEK AT SAN JOSE BOULEVARD	2,300	82.61%
1/4/1993	MIRAMAR CREEK AT SAN JOSE BOULEVARD	17,000	97.65%
4/6/1993	MIRAMAR CREEK AT SAN JOSE BOULEVARD	9,000	95.56%
7/15/1993	MIRAMAR CREEK AT SAN JOSE BOULEVARD	17,000	97.65%
10/4/1993	MIRAMAR CREEK AT SAN JOSE BOULEVARD	16,000	97.50%
1/4/1994	MIRAMAR CREEK AT SAN JOSE BOULEVARD	24,000	98.33%
4/4/1994	MIRAMAR CREEK AT SAN JOSE BOULEVARD	5,000	92.00%
7/11/1994	MIRAMAR CREEK AT SAN JOSE BOULEVARD	9,000	95.56%
10/3/1994	MIRAMAR CREEK AT SAN JOSE BOULEVARD	50,000	99.20%
1/10/1995	MIRAMAR CREEK AT SAN JOSE BOULEVARD	500	20.00%
4/3/1995	MIRAMAR CREEK AT SAN JOSE BOULEVARD	1,300	69.23%
7/3/1995	MIRAMAR CREEK AT SAN JOSE BOULEVARD	2,400	83.33%
10/15/1996	MIRAMAR CREEK AT SAN JOSE BOULEVARD	5,000	92.00%
5/19/1998	MIRAMAR CREEK AT SAN JOSE BOULEVARD	8,000	95.00%
7/20/1998	MIRAMAR CREEK AT SAN JOSE BOULEVARD	16,000	97.50%
10/5/1998	MIRAMAR CREEK AT SAN JOSE BOULEVARD	9,000	95.56%
1/6/1999	MIRAMAR CREEK AT SAN JOSE BOULEVARD	2,600	84.62%
4/13/1999	MIRAMAR CREEK AT SAN JOSE BOULEVARD	16,000	97.50%
8/11/1999	MIRAMAR CREEK AT SAN JOSE BOULEVARD	14,000	97.14%
10/6/1999	MIRAMAR CREEK AT SAN JOSE BOULEVARD	16,000	97.50%
1/5/2000	MIRAMAR CREEK AT SAN JOSE BOULEVARD	11,000	96.36%
4/4/2000	MIRAMAR CREEK AT SAN JOSE BOULEVARD	2,400	83.33%
8/29/2000	MIRAMAR CREEK AT SAN JOSE BOULEVARD	16,000	97.50%
11/14/2000	MIRAMAR CREEK AT SAN JOSE BOULEVARD	2,000	80.00%
1/29/2001	MIRAMAR CREEK AT SAN JOSE BOULEVARD	3,000	86.67%
4/9/2001	MIRAMAR CREEK AT SAN JOSE BOULEVARD	500	20.00%
7/17/2001	MIRAMAR CREEK AT SAN JOSE BOULEVARD	4,000	90.00%
10/10/2001	MIRAMAR CREEK AT SAN JOSE BOULEVARD	1,700	76.47%
1/29/2002	MIRAMAR CREEK AT SAN JOSE BOULEVARD	6,800	94.12%
2/28/2002	MIRAMAR CREEK AT SAN JOSE BOULEVARD	488	18.03%
3/4/2002	MIRAMAR CREEK AT SAN JOSE BOULEVARD	1,760	77.27%
3/7/2002	MIRAMAR CREEK AT SAN JOSE BOULEVARD	1,370	70.80%
3/11/2002	MIRAMAR CREEK AT SAN JOSE BOULEVARD	556	28.06%
3/14/2002	MIRAMAR CREEK AT SAN JOSE BOULEVARD	2,500	84.00%
3/18/2002	MIRAMAR CREEK AT SAN JOSE BOULEVARD	2,400	83.33%
3/25/2002	MIRAMAR CREEK AT SAN JOSE BOULEVARD	800	50.00%
10/28/2002	MIRAMAR CREEK AT SAN JOSE BOULEVARD	7,000	94.29%
		MEDIAN:	92.00%

5.1.3 Critical Conditions/Seasonality

Exceedances in Miramar Creek cannot be associated with flows, as no flow data within the basin have been reported. Therefore, the effects of flow under various conditions cannot be determined or be considered as a critical condition.

Historical fecal coliform observations in Miramar Creek are provided in **Appendix B**. Coliform data have been presented by month, season, and year to determine whether certain patterns are evident in the data set.

A non-parametric test (Kruskal-Wallis) was applied to the fecal coliform dataset to determine whether there were significant differences among months or seasons. At an alpha (α) level of 0.05, there are significant differences among months and seasons (**Appendices C, and D**). It is very difficult to evaluate possible patterns among months due to the small sample sizes. For example, the range in monthly observations for fecal coliforms varies from 1 to 17 in a given month; three months have no data, and five months having less than seven observations. Grouping observations by season increased sample sizes for statistical comparison and, as seen in **Table 2.2**, winter (January – March), summer (July – September), and fall (October – December) all have a 100 percent exceedances rate. A likely factor that could contribute to these monthly or seasonal differences would be the pattern of rainfall. Comparisons of station and seasons are presented in **Appendix E**.

Rainfall records for the Jacksonville International Airport (**Appendix F** illustrates rainfall from 1990 – 2004) were used to determine rainfall amounts associated with individual sampling dates. Rainfall recorded on the day of sampling (1D), the cumulative total for the day of and the previous two days (3D), the cumulative total for the day of and the previous six days (7D) were all paired with the respective coliform observation. A spearman correlation matrix was generated that summarized the simple correlation coefficients between the various rainfall and coliform values (**Appendix G**). The simple correlations (r values in the Spearman Correlation table) between both fecal coliforms and the various rainfall totals were positive, suggesting that as rainfall (and possible runoff) increased, so did the number of coliforms.

Simple linear regressions were performed between coliform observations and rainfall totals to determine whether any of the relationships were significant at an α level of 0.05. Although the r^2 values were low, the correlations between fecal coliforms and the rainfall regimes were not significant (**Appendix H**). A table of historical monthly average rainfall (**Appendix I**) indicates that monthly rainfall totals increase in June and peak in September and by October return to levels observed in February and March. **Appendix J** includes a graph of annual rainfall over the 1955 – 2004 period versus the long-term average (52.27 inches) over this period. The years of 1996 – 1998 represented above average rainfall years while the years 1999 – 2001 were below average and 2002 was again above average. For years where data exist (1996 and 1998 – 2002), all but 2002 have a 100 percent exceedances rate. In 2002 there was a 90 percent exceedances rate. Exceedances are most likely due to a combination of factors from both point and nonpoint sources.

Hydrologic conditions were analyzed using rainfall, since no flow data was available. A loading curve type chart, that would normally be applied to flow events, was created using precipitation data from JIA from 1990 – 2004 instead. The chart was divided in the same manner as if flow was being analyzed, where extreme precipitation events represent the upper percentiles (0-5th percentile), followed by large precipitation events (5th – 15th percentile), medium precipitation events (15th – 40th percentile), small precipitation events (40th – 60th percentile), and no recordable precipitation events

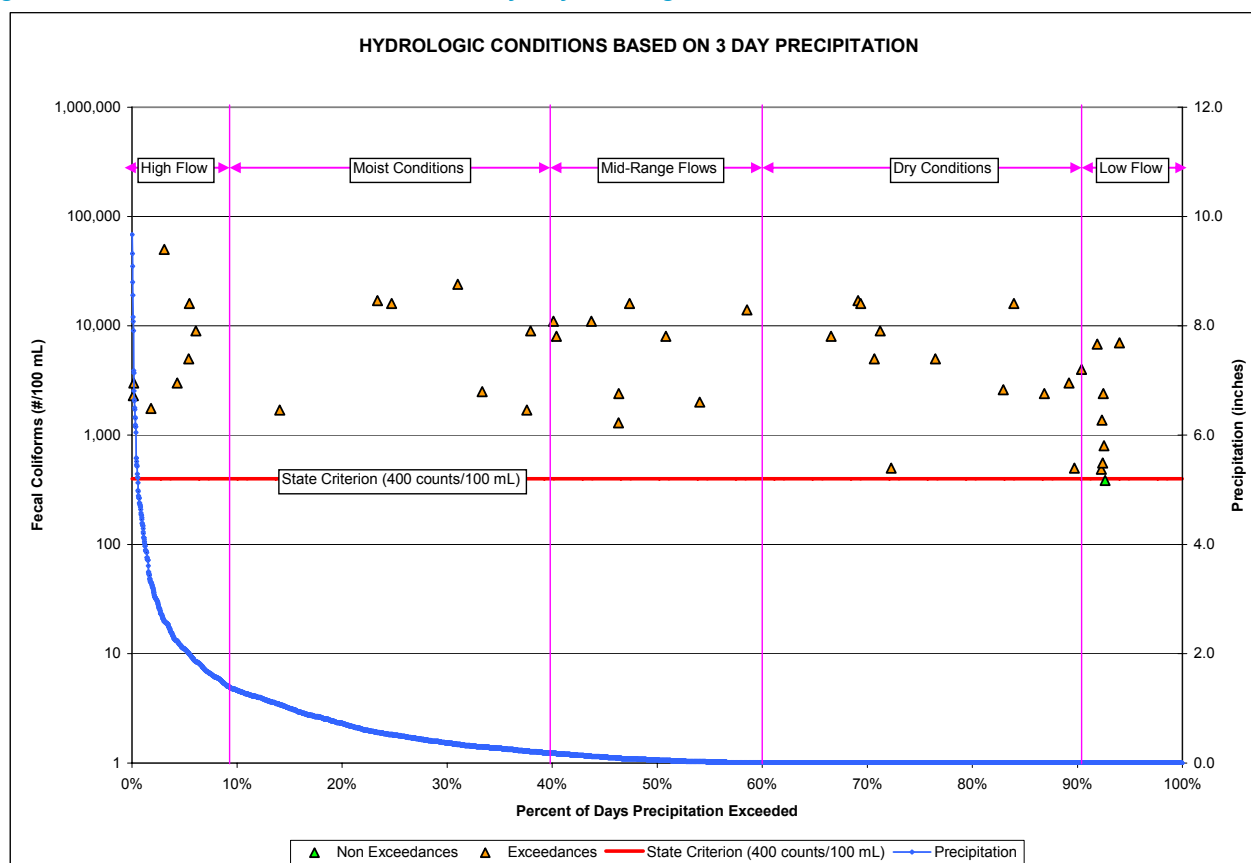
(60th – 100th percentile). Three day (day of and two days prior) precipitation accumulations were used in the analysis.

Data show that fecal coliform exceedances occurred over all hydrologic conditions; however, the least percentage of exceedances (95.24 percent) occurred when no measurable rainfall was reported. The greatest percentage of exceedances (100 percent) occurred within all other precipitation events. If a large percentage of exceedances occur during no measurable precipitation days, it is suspected that point sources are contributing. Likewise, if a large percentage of exceedances are found to be occurring after large and extreme precipitation events, this may indicate that exceedances are more nonpoint source driven; perhaps from stormwater conveyance systems or various land uses. With such a high exceedance rate, it is most likely that exceedances are from a variety of sources, both point and nonpoint. **Table 5.4** is a summary of data and hydrologic conditions. **Figure 5.3** shows the same data visually.

Table 5.4. Summary of Fecal Coliform Data by Hydrologic Condition

Precipitation Event	Event Range	Total Values	Number of Exceedances	Percent Exceedance	Number of Non-Exceedances	Percent Non-Exceedance
Extreme	>2.1"	5	5	100.00%	0	0.00%
Large	1.33" - 2.1"	4	4	100.00%	0	0.00%
Medium	0.18" - 1.33"	7	7	100.00%	0	0.00%
Small	0.01" - 0.18"	8	8	100.00%	0	0.00%
None/Not Measurable	<0.01"	21	20	95.24%	1	4.76%

Figure 5.3. Fecal Coliform Data by Hydrologic Condition



Chapter 6: DETERMINATION OF THE TMDL

6.1 Expression and Allocation of the TMDL

The objective of a TMDL is to provide a basis for allocating acceptable loads among all of the known pollutant sources in a watershed so that appropriate control measures can be implemented and water quality standards achieved. A TMDL is expressed as the sum of all point source loads (Waste Load Allocations, or WLAs), nonpoint source loads (Load Allocations, or LAs), and an appropriate margin of safety (MOS), which takes into account any uncertainty concerning the relationship between effluent limitations and water quality:

$$\text{TMDL} = \sum \text{WLAs} + \sum \text{LAs} + \text{MOS}$$

As discussed earlier, the WLA is broken out into separate subcategories for wastewater discharges and stormwater discharges regulated under the NPDES Program:

$$\text{TMDL} \cong \sum \text{WLAs}_{\text{wastewater}} + \sum \text{WLAs}_{\text{NPDES Stormwater}} + \sum \text{LAs} + \text{MOS}$$

It should be noted that the various components of the revised TMDL equation may not sum up to the value of the TMDL because a) the WLA for NPDES stormwater is typically based on the percent reduction needed for nonpoint sources and is also accounted for within the LA, and b) TMDL components can be expressed in different terms (for example, the WLA for stormwater is typically expressed as a percent reduction, and the WLA for wastewater is typically expressed as mass per day).

WLAs for stormwater discharges are typically expressed as “percent reduction” because it is very difficult to quantify the loads from MS4s (given the numerous discharge points) and to distinguish loads from MS4s from other nonpoint sources (given the nature of stormwater transport). The permitting of stormwater discharges also differs from the permitting of most wastewater point sources. Because stormwater discharges cannot be centrally collected, monitored, and treated, they are not subject to the same types of effluent limitations as wastewater facilities, and instead are required to meet a performance standard of providing treatment to the “maximum extent practical” through the implementation of BMPs.

This approach is consistent with federal regulations (40 CFR § 130.2[I]), which state that TMDLs can be expressed in terms of mass per time (e.g., pounds per day), toxicity, or **other appropriate measure**. TMDLs for Miramar Creek are expressed in terms of counts per 100 mL and percent reduction, and represent the maximum daily fecal coliform load the creek can assimilate and maintain the fecal coliform criterion (**Table 6.1**).

Table 6.1. TMDL Components for Miramar Creek

WBID	Parameter	TMDL (colonies/100 mL)	WLA		LA (Percent Reduction)	MOS
			Wastewater (colonies/day)	NPDES Stormwater		
2304	Fecal Coliform	400	N/A	92%	92%	Implicit

6.2 Load Allocation (LA)

A fecal coliform reduction of 92 percent is required from nonpoint sources. It should be noted that the load allocation includes loading from stormwater discharges that are not part of the NPDES Stormwater Program.

6.3 Wasteload Allocation (WLA)

6.3.1 NPDES Wastewater Discharges

There are currently no permitted NPDES wastewater discharges in this basin. However, as part of this TMDL, any future wastewater discharge permits issued within the Miramar Creek watershed, will be required to meet state Class III criteria for fecal coliforms as well as the TMDL value, and therefore will not be allowed to exceed fecal coliform levels of 200 counts/100 mL as a monthly average or 400 counts/100 mL more than 10% of the time.

6.3.2 NPDES Stormwater Discharges

The WLA for the City of Jacksonville and FDOT's Municipal Separate Storm Sewer System (MS4) permit is a 92 percent reduction in current anthropogenic fecal coliform loading from the MS4. It should be noted that any MS4 permittee will only be responsible for reducing the loads associated with stormwater outfalls for which it owns or otherwise has responsible control, and is not responsible for reducing other nonpoint source loads within its jurisdiction.

6.4 Margin of Safety (MOS)

Consistent with the recommendations of the Allocation Technical Advisory Committee (FDEP, February 2001), an implicit margin of safety (MOS) was used in the development of this TMDL. A MOS was included in the TMDL by not allowing any exceedances of the state criterion, even though intermittent natural exceedances of the criterion would be expected and would be taken into account when determining impairment. Additionally, the TMDL calculated for fecal coliforms was based on meeting the water quality criterion of 400 counts/100 mL without any exceedances, while the actual criterion allows for 10 percent exceedances over the criterion.

Chapter 7: NEXT STEPS: IMPLEMENTATION PLAN

DEVELOPMENT AND BEYOND

7.1 Basin Management Action Plan

Following the adoption of this TMDL by rule, the next step in the TMDL process is to develop an implementation plan for the TMDL, which will be a component of the Basin Management Action Plan (BMAP) for Miramar Creek. This document will be developed over the next year in cooperation with local stakeholders and will attempt to reach consensus on more detailed allocations and on how load reductions will be accomplished. The BMAP will include the following:

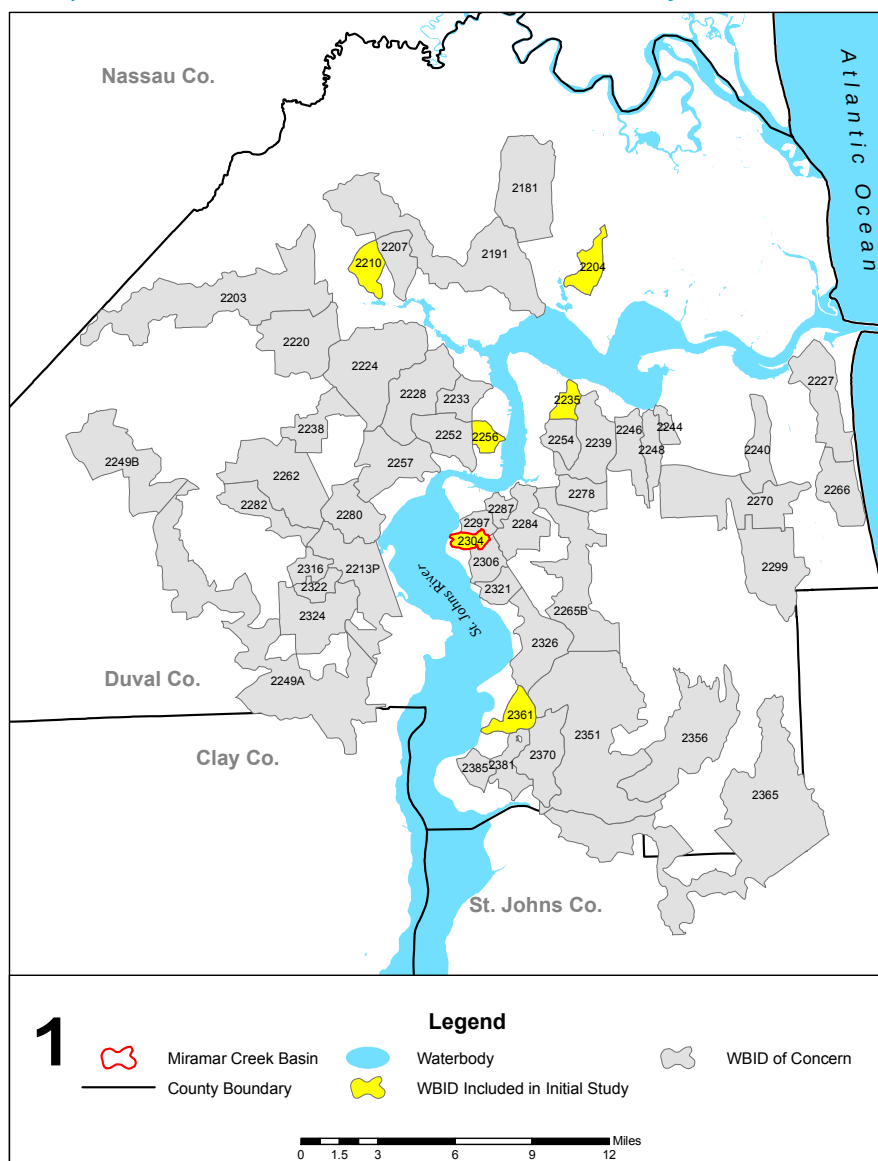
- Appropriate allocations among the affected parties,
- A description of the load reduction activities to be undertaken,
- Timetables for project implementation and completion,
- Funding mechanisms that may be utilized,
- Any applicable signed agreement,
- Local ordinances defining actions to be taken or prohibited,
- Local water quality standards, permits, or load limitation agreements, and
- Monitoring and follow-up measures.

The BMAP for Miramar Creek will include the results of a project funded by JEA that will consider 51 drainage basins in the general area of the City of Jacksonville, which includes Miramar Creek. The project, known as the Tributary Pollution Assessment Project (TPAP), is directed by a Tributary Assessment Team (TAT) consisting of representatives from JEA, the Department, City of Jacksonville, Duval County Health Department, Water and Sewer Expansion Authority, U.S. Army Corps of Engineers, St. Johns River Keepers, and PBS & J, who is the primary contractor for the project.

The goal of the TPAP is to devise a standard manual that can be used for tributary sanitary surveys in the Duval County area. The manual will be developed by studying 6 of the 51 watersheds deemed to be of the highest priority by JEA and the contractors, along with a control watershed. After the manual has been developed, it will be applied to the remaining 45 watersheds, and may then be expanded to other watersheds in the Duval County area. The manual will be used to help better determine the health of these watersheds and to determine potential sources of contamination, especially with respect to fecal coliforms. This will help JEA, who is the sewer utility provider in the area, concentrate repair efforts and to identify those areas where failing septic tanks may be playing a role in contamination. The drainage basins included in this initial study are shown in **Figure 7.1**, and include:

- Deer Creek (2256)
- **Miramar Creek (2304)**
- Hogan Creek (2252)
- Craig Creek (2297)
- Little Potsburg Creek (2284)
- Blockhouse Creek (2207)
- McCoy Creek (2257)
- Terrapin Creek (2204)
- New Castle Creek (2235)
- Big Fishwier Creek (2280)
- Williamson Creek (2316)
- Miller Creek (2287)
- Butcher Pen Creek (2322)
- Deep Bottom Creek (2361)
- Christopher Branch (2321)
- Moncrief Creek (2228)
- Mandarin Drain (2385)
- Long Branch (2233)
- Goodbys (2326)
- Cedar River (2262)
- Little Sixmile Creek (2238)
- West Branch (2210)
- Wills Branch (2282)
- Silversmith Creek (2278)
- Trout River (2203)
- Cow Head Creek (2244)
- Cormorant Branch (2381)
- Fishing Creek (2324)
- Ortega River (2213P)
- New Rose Creek (2306)
- Red Bay Branch (2254)
- Dunn Creek (2181)
- Sixmile Reach (2232)
- Jones Creek (2246)
- Oldfield Creek (2370)
- Sherman Creek (2227)
- Hopkins Creek (2266)
- Strawberry Creek (2239)
- Potsburg Creek (2265B)
- Gin House Creek (2248)
- McGirts Creek (2249B)
- Big Davis Creek (2356)
- Broward River (2191)
- Open Creek (2299)
- Ribault River (2224)
- Hogpen Creek (2270)
- Durbin Creek (2365)
- Ortega River (2249A)
- Julington Creek (2351)
- Nine Mile Creek (2220)
- Greenfield Creek (2240)

Figure 7.1. Map of WBIDs included in the TPAP study



The WBIDs included in this study have been categorized based on the primary land use (SJRWMD 2000 data) in the WBID – urban, suburban, or rural. Further efforts were made to identify potential sources of fecal coliform contamination based on land uses, JEA information, and survey data. The WBIDs were then prioritized based on this, as well as existing data. Six WBIDs of highest concern were selected for the initial study (3 urban, 2 suburban, and 1 rural). At the time this document was compiled, a control waterbody had yet to be selected.

Initial sampling for the study is set to begin on the six initial WBIDs on July 26, 2005 and end on February 1, 2006. The final deliverable (manual) will be submitted to JEA on June 1, 2006, and will be available for public review and comment on June 16, 2006. Four types of fecal indicators (fecal coliforms, *E. coli.*, *Enterococci*, and coliphages) will be studied. *Enterococcus faecalis* will be studied in an attempt to further identify potential sources of sewage, and samples will be checked for human/ruminant primers. In addition, optical brighteners (using fluorometric techniques) will be included to bolster potential sewage sources input identification.

The executive summary submitted to the Department by JEA and PBS & J is attached as **Appendix K**. It is expected that the results of this study will be used to help guide identification of restoration projects during BMAP development. In addition to addressing failing septic tanks, BMAP plans may include some sort of public education in picking up after dogs. As **Table 4.3** shows, potential impacts from dogs and cats could be significant. If pet owners are educated on the potential impacts their pets are having on Miramar Creek, and they are inclined to take action, this could potentially decrease a source load.

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Appendices

Appendix A: Background Information on Federal and State Stormwater Programs

In 1982, Florida became the first state in the country to implement statewide regulations to address the issue of nonpoint source pollution by requiring new development and redevelopment to treat stormwater before it is discharged. The Stormwater Rule, as authorized in Chapter 403, F.S., was established as a technology-based program that relies on the implementation of BMPs that are designed to achieve a specific level of treatment (i.e., performance standards) as set forth in Chapter 62-40, F.A.C.

The rule requires the state's water management districts (WMDs) to establish stormwater pollutant load reduction goals (PLRGs) and adopt them as part of a SWIM plan, other watershed plan, or rule. Stormwater PLRGs are a major component of the load allocation part of a TMDL. To date, stormwater PLRGs have been established for Tampa Bay, Lake Thonotosassa, the Winter Haven Chain of Lakes, the Everglades, Lake Okeechobee, and Lake Apopka. No PLRG has been developed for Newnans Lake at the time this study was conducted.

In 1987, the U.S. Congress established Section 402(p) as part of the federal Clean Water Act Reauthorization. This section of the law amended the scope of the federal NPDES stormwater permitting program to designate certain stormwater discharges as "point sources" of pollution. These stormwater discharges include certain discharges that are associated with industrial activities designated by specific Standard Industrial Classification (SIC) codes, construction sites disturbing five or more acres of land, and master drainage systems of local governments with a population above 100,000, which are better known as municipal separate storm sewer systems (MS4s). However, because the master drainage systems of most local governments in Florida are interconnected, the EPA has implemented Phase 1 of the MS4 permitting program on a countywide basis, which brings in all cities (incorporated areas), Chapter 298 urban water control districts, and the Florida Department of Transportation throughout the fifteen counties meeting the population criteria.

An important difference between the federal and state stormwater permitting programs is that the federal program covers both new and existing discharges, while the state program focuses on new discharges. Additionally, Phase 2 of the NPDES Program will expand the need for these permits to construction sites between one and five acres, and to local governments with as few as 10,000 people. These revised rules require that these additional activities obtain permits by 2003. While these urban stormwater discharges are now technically referred to as "point sources" for the purpose of regulation, they are still diffuse sources of pollution that cannot be easily collected and treated by a central treatment facility similar to other point sources of pollution, such as domestic and industrial wastewater discharges. The Department recently accepted delegation from the EPA for the stormwater part of the NPDES Program. It should be noted that most MS4 permits issued in Florida include a re-opener clause that allows permit revisions to implement TMDLs once they are formally adopted by rule.

Appendix B: Historical Fecal Coliform Observations in Miramar Creek

WATERBODY	WBID	SAMPLE DATE	SEASON	STATION	LOCATION	VALUE (#/100mL)	REMARK CODE
Miramar Creek	2304	1/9/1991	WINTER	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	11,000	
Miramar Creek	2304	5/1/1991	SPRING	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	5,000	
Miramar Creek	2304	7/1/1991	SUMMER	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	8,000	
Miramar Creek	2304	10/1/1991	FALL	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	3,000	
Miramar Creek	2304	1/13/1992	WINTER	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	3,000	
Miramar Creek	2304	4/1/1992	SPRING	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	1,700	
Miramar Creek	2304	7/13/1992	SUMMER	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	8,000	
Miramar Creek	2304	10/5/1992	FALL	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	2,300	
Miramar Creek	2304	1/4/1993	WINTER	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	17,000	
Miramar Creek	2304	4/6/1993	SPRING	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	9,000	
Miramar Creek	2304	7/15/1993	SUMMER	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	17,000	
Miramar Creek	2304	10/4/1993	FALL	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	16,000	
Miramar Creek	2304	1/4/1994	WINTER	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	24,000	
Miramar Creek	2304	4/4/1994	SPRING	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	5,000	
Miramar Creek	2304	7/11/1994	SUMMER	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	9,000	
Miramar Creek	2304	10/3/1994	FALL	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	50,000	
Miramar Creek	2304	1/10/1995	WINTER	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	500	
Miramar Creek	2304	4/3/1995	SPRING	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	1,300	
Miramar Creek	2304	7/3/1995	SUMMER	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	2,400	
Miramar Creek	2304	10/15/1996	FALL	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	5,000	
Miramar Creek	2304	5/19/1998	SPRING	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	8,000	
Miramar Creek	2304	7/20/1998	SUMMER	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	16,000	
Miramar Creek	2304	10/5/1998	FALL	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	9,000	
Miramar Creek	2304	1/6/1999	WINTER	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	2,600	
Miramar Creek	2304	4/13/1999	SPRING	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	16,000	
Miramar Creek	2304	8/11/1999	SUMMER	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	14,000	
Miramar Creek	2304	10/6/1999	FALL	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	16,000	
Miramar Creek	2304	1/5/2000	WINTER	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	11,000	
Miramar Creek	2304	4/4/2000	SPRING	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	2,400	
Miramar Creek	2304	8/29/2000	SUMMER	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	16,000	
Miramar Creek	2304	11/14/2000	FALL	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	2,000	
Miramar Creek	2304	1/29/2001	WINTER	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	3,000	
Miramar Creek	2304	4/9/2001	SPRING	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	500	
Miramar Creek	2304	7/17/2001	SUMMER	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	4,000	
Miramar Creek	2304	10/10/2001	FALL	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	1,700	
Miramar Creek	2304	1/29/2002	WINTER	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	6,800	
Miramar Creek	2304	2/28/2002	WINTER	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	488	
Miramar Creek	2304	3/4/2002	WINTER	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	1,760	
Miramar Creek	2304	3/7/2002	WINTER	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	1,370	
Miramar Creek	2304	3/11/2002	WINTER	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	556	
Miramar Creek	2304	3/14/2002	WINTER	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	2,500	
Miramar Creek	2304	3/18/2002	WINTER	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	2,400	
Miramar Creek	2304	3/25/2002	WINTER	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	800	
Miramar Creek	2304	4/8/2002	SPRING	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	384	
Miramar Creek	2304	10/28/2002	FALL	21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD	7,000	

 Shaded boxes are exceedances of the 400 counts/100 mL state criterion

Appendix C: Kruskal – Wallis Analysis of Fecal Coliform Observations versus Season in Miramar Creek

The following results are for:

WBID = 2304

Categorical values encountered during processing are:

SEASON2 (4 levels)

1, 2, 3, 4

Kruskal-Wallis One-Way Analysis of Variance for 80 cases

Dependent variable is VALUE

Grouping variable is SEASON

Group	Count	Rank Sum
1	24	864.000
2	19	597.000
3	18	956.000
4	19	823.000

Kruskal-Wallis Test Statistic = 9.422

Probability is 0.024 assuming Chi-square distribution with 3 df

Appendix D: Kruskal – Wallis Analysis of Fecal Coliform Observations versus Month in Miramar Creek

The following results are for:

WBID = 2304

Categorical values encountered during processing are:

MONTH (9 levels)

1, 2, 3, 4, 5, 7, 8, 10, 11

Kruskal-Wallis One-Way Analysis of Variance for 80 cases

Dependent variable is VALUE

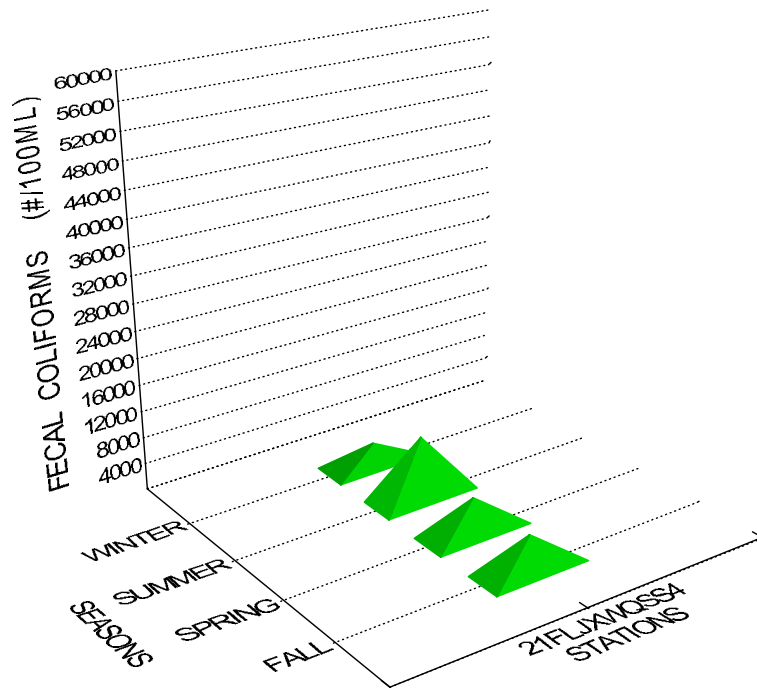
Grouping variable is MONTH

Group	Count	Rank Sum
1	17	771.000
2	1	2.000
3	6	91.000
4	15	423.000
5	4	174.000
7	14	698.000
8	4	258.000
10	17	788.000
11	2	35.000

Kruskal-Wallis Test Statistic = 24.568

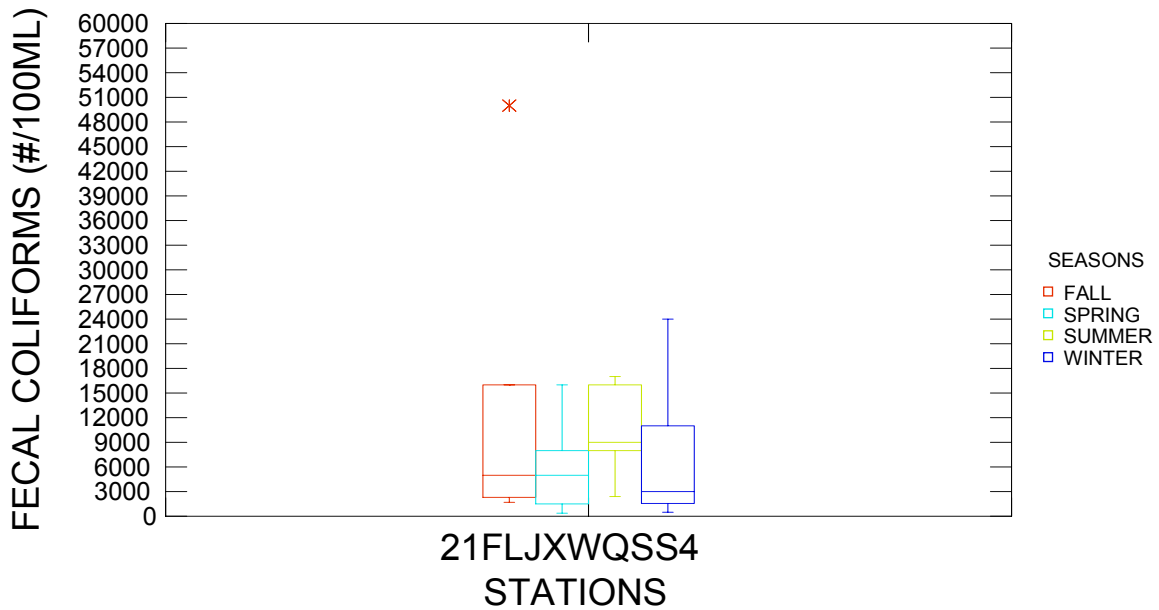
Probability is 0.002 assuming Chi-square distribution with 8 df

Appendix E: Fecal Coliform Observations by Station and Season in Miramar Creek

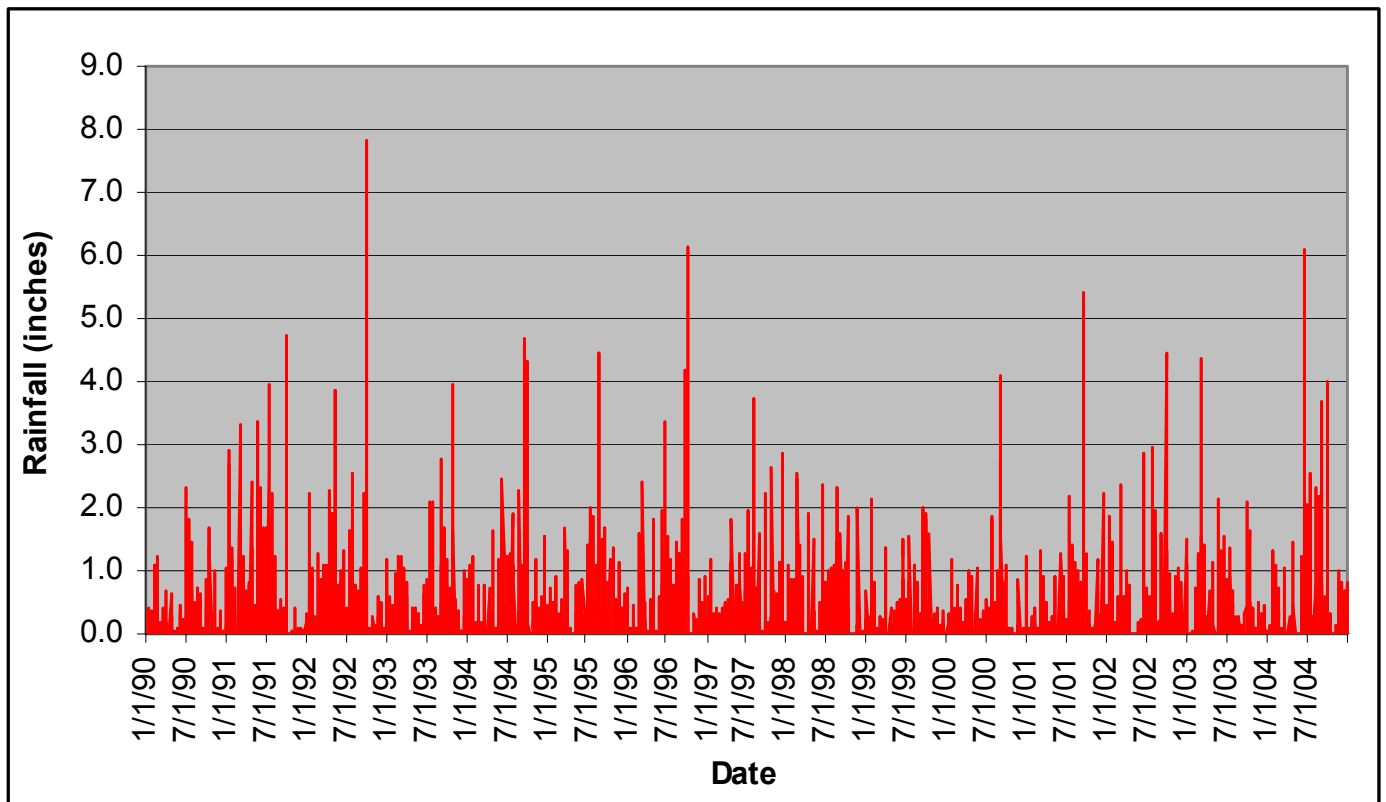


STORET ID	Station
21FLJXWQSS4	MIRAMAR CREEK AT SAN JOSE BOULEVARD

FECAL COLIFORMS BY SITE AND SEASON



**Appendix F: Chart of Rainfall for Jacksonville International Airport (JIA)
from 1990 – 2004**



Appendix G: Spearman Correlation Matrix Analysis for Precipitation and Fecal Coliforms in Butcher Pen Creek

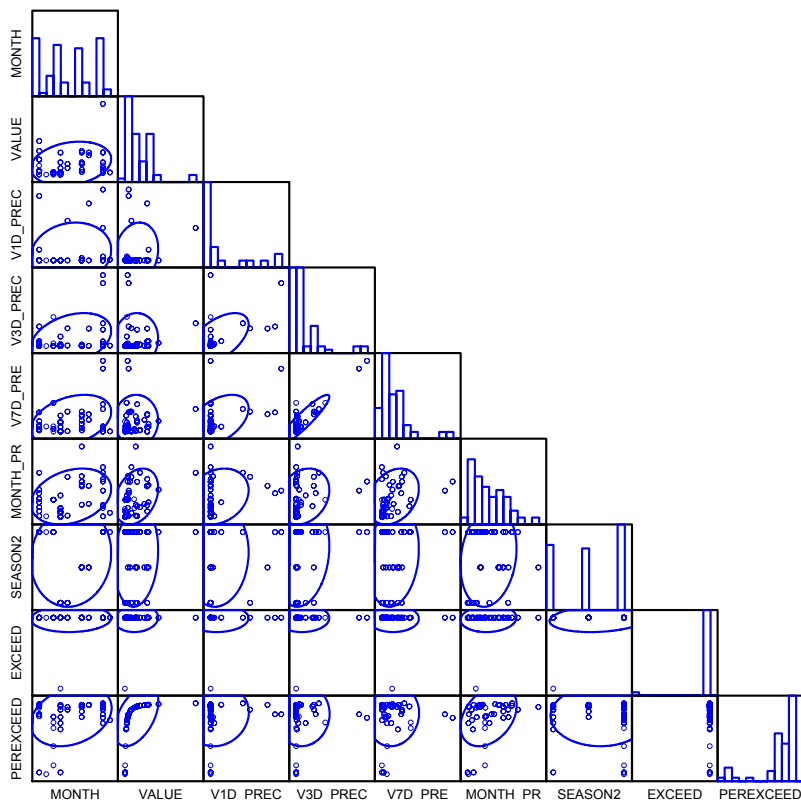
The following results are for:

WBID = 2304

Spearman correlation matrix

	MONTH	VALUE	V1D_PREC	V3D_PREC	V7D_PRE
MONTH	1.000				
VALUE	0.167	1.000			
V1D_PREC	0.227	0.055	1.000		
V3D_PREC	0.188	0.196	0.568	1.000	
V7D_PRE	0.180	0.049	0.310	0.596	1.000
MONTH_PR	0.223	0.353	0.195	0.252	0.356
SEASON2	-0.014	0.040	0.157	0.179	0.026
EXCEED	0.042	0.193	0.060	0.117	-0.046
PEREXCEED	0.161	1.000	0.044	0.178	0.057

	MONTH_PR	SEASON2	EXCEED	PEREXCEED
MONTH_PR	1.000			
SEASON2	0.178	1.000		
EXCEED	0.090	0.164	1.000	
PEREXCEED	0.342	0.006	.	1.000



Appendix H: Analysis of Fecal Coliform Observations versus Precipitation in Miramar Creek

Analysis of sample day precipitation (1 day)

Analysis of Variance

Dep Var: VALUE N: 80 Multiple R: 0.151 Squared multiple R: 0.023

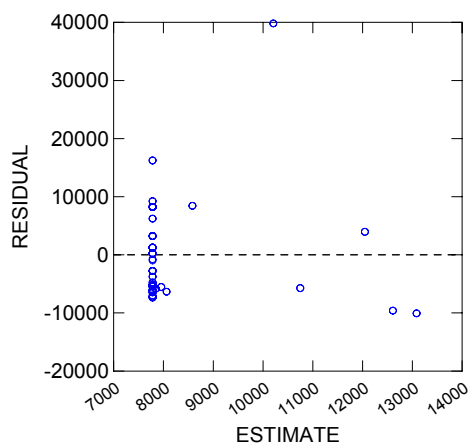
Adjusted squared multiple R: 0.010 Standard error of estimate: 9030.831

Effect	Coefficient	Std Error	Std Coef	Tolerance	t	P(2 Tail)
CONSTANT	7783.056	1083.079	0.000	.	7.186	0.000
V1D_PREC	2164.794	1607.931	0.151	1.000	1.346	0.182

Source	Sum-of-Squares	df	Mean-Square	F-ratio	P
Regression	1.47827E+08	1	1.47827E+08	1.813	0.182
Residual	6.36136E+09	78	8.15559E+07		

Durbin-Watson D Statistic 0.877
First Order Autocorrelation 0.550

Plot of residuals against predicted values



Analysis of sample day and two days prior precipitation (3 day)

Analysis of Variance

Dep Var: VALUE N: 80 Multiple R: 0.021 Squared multiple R: 0.000

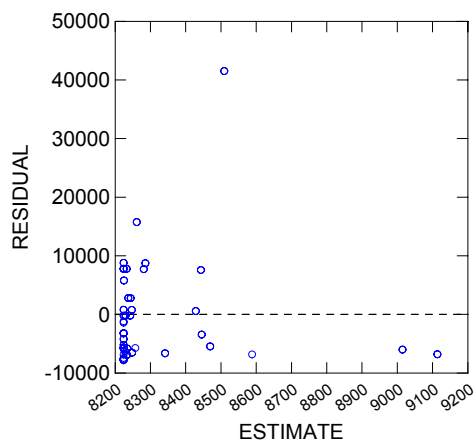
Adjusted squared multiple R: 0.000 Standard error of estimate: 9133.067

Effect	Coefficient	Std Error	Std Coef	Tolerance	t	P(2 Tail)
CONSTANT	8224.006	1119.444	0.000	.	7.347	0.000
V3D_PREC	110.172	582.875	0.021	1.000	0.189	0.851

Source	Sum-of-Squares	df	Mean-Square	F-ratio	P
Regression	2980078.146	1	2980078.146	0.036	0.851
Residual	6.50621E+09	78	8.34129E+07		

Durbin-Watson D Statistic 0.881
First Order Autocorrelation 0.553

Plot of residuals against predicted values



Analysis of sample day and six days prior precipitation (7 day)

Analysis of Variance

Dep Var: VALUE N: 80 Multiple R: 0.005 Squared multiple R: 0.000

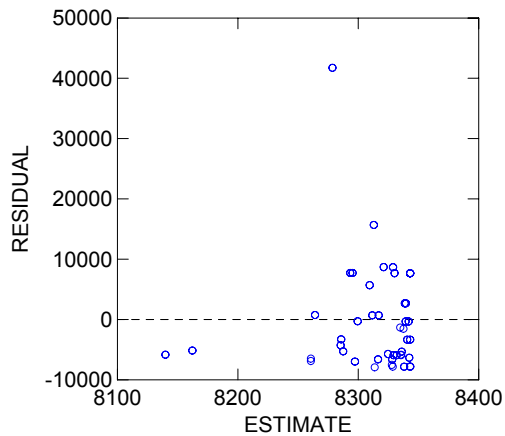
Adjusted squared multiple R: 0.000 Standard error of estimate: 9135.053

Effect	Coefficient	Std Error	Std Coef	Tolerance	t	P(2 Tail)
CONSTANT	8343.088	1275.881	0.000	.	6.539	0.000
V7D_PRE	-24.899	588.339	-0.005	1.000	-0.042	0.966

Source	Sum-of-Squares	df	Mean-Square	F-ratio	P
Regression	149461.986	1	149461.986	0.002	0.966
Residual	6.50904E+09	78	8.34492E+07		

Durbin-Watson D Statistic 0.884

Plot of residuals against predicted values

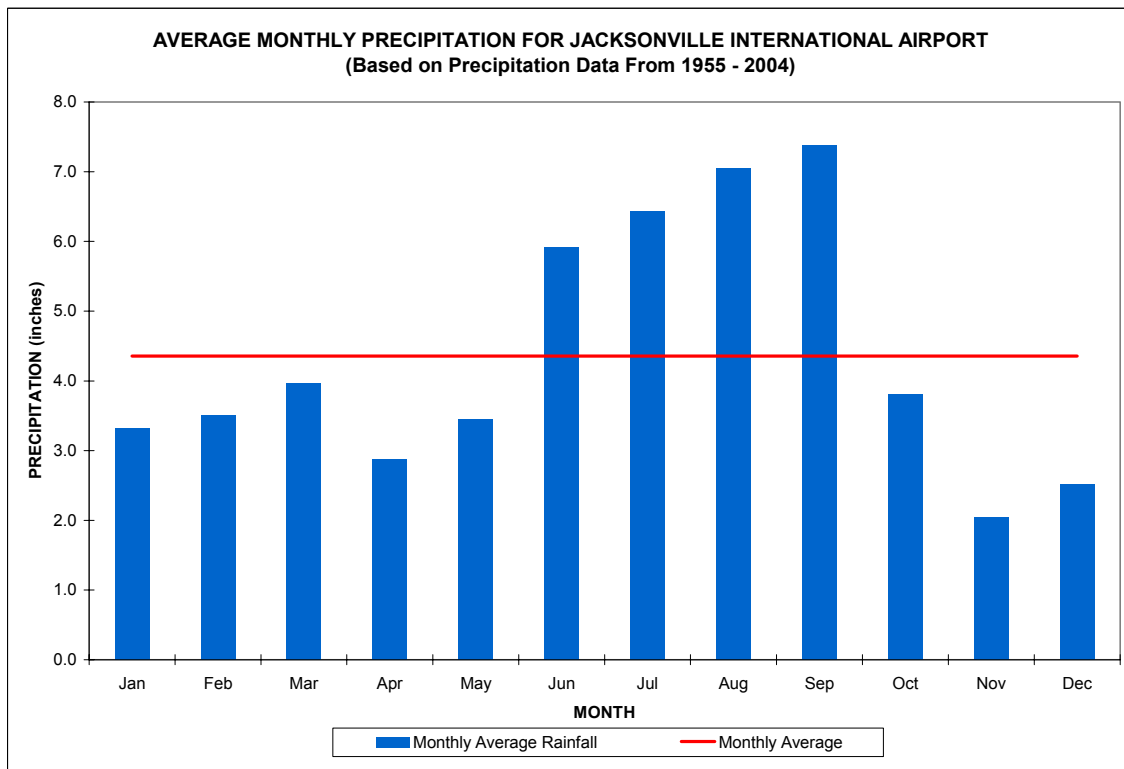
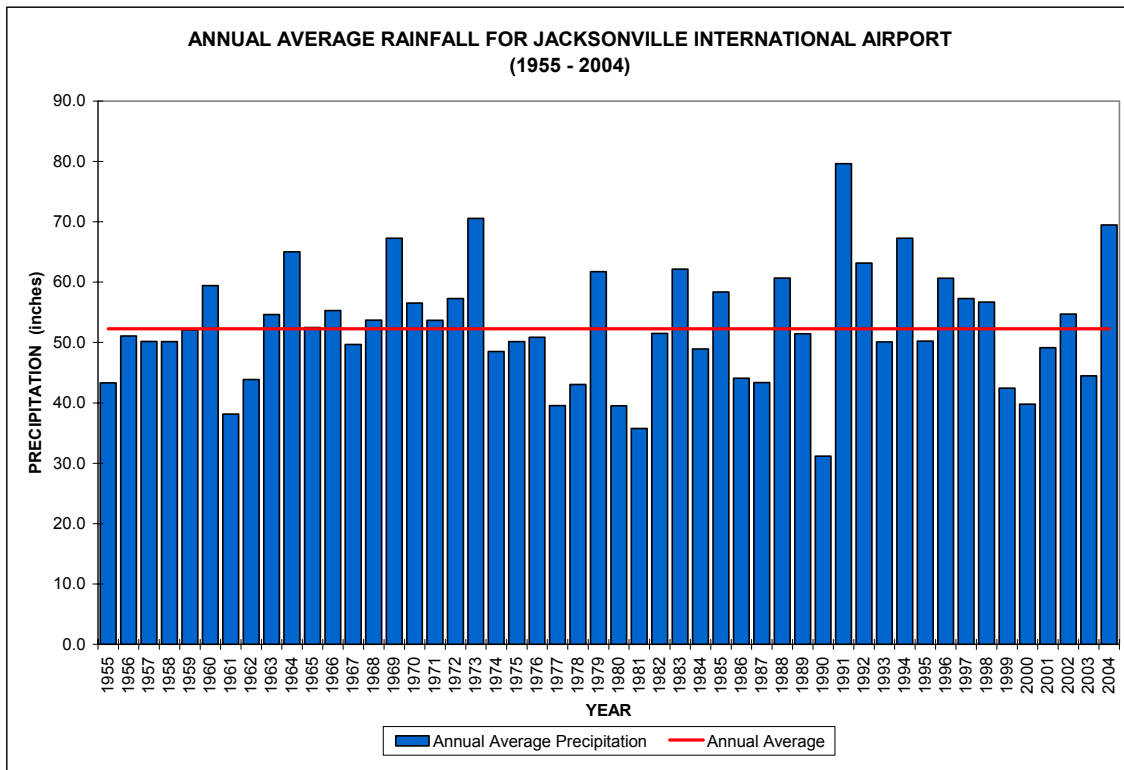


Appendix I: Monthly and Annual Precipitation 1955 – 2004 from JIA

Year	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Annual Total
1955	3.09	2.46	1.66	1.5	4.51	2.7	5.53	3.85	10.56	5.36	1.9	0.21	43.33
1956	2.91	2.94	0.81	2.33	3.98	7.87	8.25	5.24	2.89	13.44	0.38	0.04	51.08
1957	0.33	1.69	3.87	1.61	5.25	7.1	12.34	3.3	8.33	3.5	1.55	1.31	50.18
1958	3.39	3.74	3.38	8.24	3.79	3.96	4.37	4.67	4.75	5.07	2.02	2.76	50.14
1959	2.97	5.22	9.75	2.65	9.2	2.94	4.51	2.86	5.67	3.12	2.24	0.95	52.08
1960	2.07	5.17	6.94	3.54	1.18	4.7	16.21	6.5	8.57	2.95	0.11	1.51	59.45
1961	2.87	4.85	1.17	4.16	3.06	5.27	3.48	10.64	1.02	0.27	0.89	0.47	38.15
1962	2.16	0.52	3.1	2.36	1.12	8.22	6.31	10.07	4.37	1.13	2.08	2.46	43.90
1963	5.39	6.93	2.23	1.75	1.74	12.49	6.47	4.95	4.88	1.53	2.7	3.6	54.66
1964	7.29	6.55	1.76	4.65	4.8	4.67	6.12	5.63	10.31	5.09	3.33	4.83	65.03
1965	0.65	5.5	3.91	0.95	0.94	9.79	2.71	9.58	11.02	1.75	1.92	3.75	52.47
1966	4.56	5.97	0.71	2.25	10.43	7.74	11.09	3.88	5.94	1.38	0.21	1.14	55.30
1967	3.05	4.35	0.81	2	1.18	12.9	5.22	12.31	1.8	1.13	0.24	4.69	49.68
1968	0.82	3.05	1.2	0.99	2.17	12.25	6.84	16.24	2.68	5.09	1.3	1.09	53.72
1969	0.84	3.39	4.23	0.34	3.78	5.12	5.89	15.1	10.33	9.81	4.56	3.87	67.26
1970	4.18	8.85	9.98	1.77	1.84	2.65	7.6	10.96	3.2	3.95	0	1.57	56.55
1971	2.01	2.55	2.41	4.07	1.9	5.52	5.07	12.83	4.17	6.46	0.83	5.87	53.69
1972	5.77	3.48	4.43	2.98	8.26	6.75	3.15	9.76	2.6	4.46	4.22	1.43	57.29
1973	4.64	5.07	10.18	11.61	5.33	4.1	5.45	7.49	7.86	4.08	0.44	4.32	70.57
1974	0.28	1.28	3.47	1.53	4.14	5.53	9.83	11.23	8.13	0.34	1.03	1.73	48.52
1975	3.48	2.58	2.46	5.78	7	5.21	6.36	6.23	5.24	3.63	0.39	1.79	50.15
1976	2.29	1.05	3.41	0.63	10.02	4.26	5.41	6.37	8.56	1.63	2.43	4.81	50.87
1977	2.96	3.24	1.03	1.76	3.07	2.65	1.97	7.26	7.45	1.68	3.11	3.38	39.56
1978	4.64	4.17	2.83	2.24	9.18	2.62	6.67	2.39	4.4	1.26	0.8	1.84	43.04
1979	6.28	3.75	1	4.18	7.54	5.91	4.67	4.78	17.75	0.25	3.64	2.01	61.76
1980	2.61	1.06	6.83	3.91	3.02	4.59	5.29	3.97	3.03	2.69	2.32	0.21	39.53
1981	0.92	4.53	5.41	0.32	1.48	3.31	2.46	6.47	1.22	1.35	4.92	3.38	35.77
1982	3	1.67	4.26	3.6	3.55	8.06	3.81	6.93	9.32	3.37	1.93	2.02	51.52
1983	7.19	4.27	8.46	4.65	1.38	6.86	6.11	4.63	4.61	4.29	3.32	6.42	62.19
1984	2.13	4.67	5.77	3.14	1.46	4.76	6.01	3.78	12.28	1.53	3.3	0.13	48.96
1985	1.05	1.45	1.26	2.76	2.08	3.71	6.33	8.93	16.82	8.34	2.07	3.59	58.39
1986	4.19	4.72	5.44	0.93	2.13	2.53	3.27	9.6	1.99	1.8	2.85	4.65	44.10
1987	4.09	6.47	6.27	0.14	0.75	4.18	4.4	4.48	7.13	0.3	5.02	0.16	43.39
1988	6.36	6.08	2.65	3.44	1.35	3.71	4.5	8.48	16.36	2.35	4.27	1.13	60.68
1989	1.73	1.77	2.14	2.79	1.55	3.66	8.98	9.16	14.37	1.39	0.51	3.4	51.45
1990	1.84	4.07	1.59	1.34	0.18	1.59	6.53	3.81	2.6	4.54	1.17	1.94	31.20
1991	10.2	1.52	7.33	6.31	9.35	11.7	15.9	3.48	6.2	6.36	0.71	0.57	79.63
1992	5.79	2.64	4.09	5.33	5.97	7.04	3.32	10.76	7.33	8.34	1.92	0.65	63.18
1993	3.86	2.89	5.98	0.85	1.6	2.52	7.54	2.96	7.6	8.84	3.58	1.9	50.12
1994	6.58	0.92	2.14	1.51	3.15	13.96	8.26	3.29	9.79	10.23	3.49	3.94	67.26
1995	1.91	2.07	3.67	1.77	1.77	5.35	9.45	9.93	5.41	3.53	3.2	2.19	50.25
1996	1.11	1.11	6.83	2.85	0.72	11.41	4.2	7.83	8.49	11.46	1.39	3.23	60.63
1997	2.91	1.28	1.84	4.56	3.43	6.33	7.69	8.24	3.97	4.84	2.41	9.77	57.27
1998	3.49	11.12	2.64	4.71	0.96	2.95	7.29	10.09	7.65	3.01	2.39	0.42	56.72
1999	4.63	1.7	0.4	1.92	1.02	7.75	3.56	3.51	13	3.24	0.83	0.88	42.44
2000	2.77	1.17	1.79	2.6	1.15	2.43	5.69	7.38	11.64	0.23	1.55	1.37	39.77
2001	0.91	0.68	5.48	0.62	2.56	5.59	8.31	3.58	16.03	0.81	1.44	3.13	49.14
2002	4.48	0.82	4.38	2.41	0.47	6.24	7.8	8.14	9.31	2.58	2.68	5.41	54.72
2003	0.07	4.66	10.71	2.63	2.54	6.75	7.33	1.83	3.04	2.98	0.74	1.19	44.47
2004	1.64	4.47	1.36	2.02	1.24	17.15	8.6	9.85	16.31	1.32	2.85	2.66	69.47
AVG	3.32	3.50	3.96	2.88	3.45	5.92	6.44	7.05	7.38	3.81	2.05	2.51	52.27

Rainfall is in inches, and represents data from Jacksonville International Airport (JIA)

Appendix J: Annual and Monthly Average Precipitation at JIA



Appendix K: Executive Summary of Tributary Pollution Assessment Project (TPAP)

Tributary Pollution Assessment Executive Summary

The Tributary Pollution Assessment Project involves developing and evaluating a methodology for conducting tributary pollution assessments for listed water bodies in the Duval County area, as referenced in the Reasonable Assurance (RA) Plan. Duval County has approximately 100 tributary Water Body IDs (WBIDs), i.e. small to large tributaries of the St. Johns River, identified by the State. The RA Plan provides reasonable assurance that the fecal coliform levels of the 51 top-ranked WBIDs will be reduced sufficiently to restore them to their designated use for recreation. The 51 WBIDs are grouped into four priority groups in the RA Plan.

PBS&J was contracted by JEA to develop a methodology for conducting tributary pollution assessments for sources of fecal coliform contamination in the listed tributaries. This methodology will be field-verified by conducting sanitary surveys of selected tributary water body segments, and revised based on lessons learned from this process. The final product of this endeavor will be a *Tributary Pollution Assessment Manual* that can be used as a blueprint for conducting sanitary surveys.

The Tributary Pollution Assessment Project is a continuation of the effort started under the RA Plan. The RA Plan participants have been brought together to form the Tributary Assessment Team (TAT). The TAT will serve as an advisory committee to the PBS&J Project Team throughout the development of the *Tributary Pollution Assessment Manual*. The TAT is composed of representatives from:

- JEA
- City of Jacksonville Environmental Quality Division
- City of Jacksonville Public Works Department
- Duval County Health Department
- Florida Department of Environmental Protection
- St. Johns Riverkeeper
- Water and Sewer Expansion Authority
- US Army Corps of Engineers

Other representatives (from these and additional entities) may be included in the TAT activities in varying roles, as relevant.

Our approach for developing and evaluating a methodology for conducting tributary pollution assessments is divided into six major phases including:

- 1) Pre-planning;
- 2) Planning;
- 3) Development of *Tributary Pollution Assessment Manual*;
- 4) Evaluation of Methodology/Manual by Conducting Sanitary Surveys;
- 5) Summary Report; and
- 6) Public Workshop.

The Pre-Planning phase (Phase I) entailed four main goals:

- 1) to obtain and review all documents included in the RA Plan;
- 2) to develop categories for tributary classification and categorize the 51 priority WBIDs;

- 3) to overlay each WBID onto land use, infrastructure, and historical sampling maps to begin assessing probable sources and migration pathways; and
- 4) to develop the *Draft Work Plan*.

The Planning phase (Phase II) begins with the organization and initial meeting of the Tributary Assessment Team (TAT) with the ultimate goal of finalizing the *Work Plan*.

The Development of the *Tributary Pollution Assessment Manual* phase (Phase III) primarily involves the formulation of the assessment methodology for each tributary category described in the Pre-Planning phase, the use of a decision tree to determine which assessment methodology corresponds to each of the highest-ranked WBIDs, and the establishment of a model monitoring plan for each tributary category. This phase will be completed upon submitting the *Manual* to the TAT for review.

The next phase, Evaluation of Methodology/Manual by Conducting Sanitary Surveys (Phase IV), entails field-verification of the methodology described in the *Draft Tributary Pollution Assessment Manual* for the highest ranked water bodies for each category (or as determined to ensure adequate geographical representation of the study area) and applying the results to recommend generic corrective actions and revise the methodology, if necessary. The outcome of this phase would be the *Tributary Pollution Assessment Manual*.

The final two phases, Summary Report (Phase V) and Public Workshop (Phase VI), would entail providing a summary of the results of the tributary pollution assessments, including a discussion of lessons learned and site-specific corrective actions, to JEA and presenting the results from the *Tributary Pollution Assessment Manual* to the public. The final phase would also include a written summary of public input received at the workshop.

For additional information, please contact: Don Deis, PBS&J Project Manager, at (904) 363-8442 or drdeis@pbsj.com.



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